Panel discussion – UNFCCC Workshop on REDD-plus finance Monday, 10 June 2013

Contribution by Reinhard Wolf / Germany on behalf of the European Union

1.1. What are the <u>unique features</u> of financing for REDD-plus as compared to financing for other mitigation options in other sectors?

- **REDD+ is a land-based issue**, covering large areas, affecting livelihoods of many millions of people, esp. local communities and Indigenous Peoples; this makes it quite complex; in addition, REDD+ aims to be a national approach, which could be different from other sectors.
- Land tenure / land rights: because REDD+ covers large areas and affects so many people, which often belong to the poorer section of society, land tenure rights is a sensitive issue; REDD+ should not have a negative but rather a positive impact on the tenure rights and consequently the livelihoods of that poorer section of the society.
- Drivers of deforestation and forest degradation are more complex than in other sectors; for example addressing <u>agricultural expansion</u> as an important driver of deforestation may e.g. have an <u>impact on food security</u>; agricultural expansion is closely linked to commodity supply as an <u>international driver</u>, which may be not unique but is a prominent feature, and certainly more relevant than with other sectors.
- **Safeguards**: REDD+ should contribute to preserve biodiversity, provide ecosystem services and social benefits, and furthermore it should deliver adaptation and development benefits.
- Safeguard (d) of the Cancun agreement requires "the full and effective participation of relevant stakeholders, in particular, <u>indigenous peoples and local communities</u>" Taking account that – as mentioned above – <u>millions of people may be affected by REDD</u>, this is a demanding task. This exercise may also require that transfer of payment to stakeholders needs to be <u>carefully balanced (one aspect of benefit sharing</u>)
- Safeguard (f) deals with the "risks of reversals" or in other words with the
 permanence of forest-related emission reduction or enhancement of forest carbon stock:
 Forest carbon stock could be destroyed at any time either by <u>human interference or by
 natural disturbance</u>. This may require first of all <u>factoring out</u> what is caused by human
 interference or by natural disturbance, and that a portion of the verified emissions may
 need to be <u>buffered</u> / or set aside to ensure environmental integrity.
- **Ex-post payments for results** is another feature of REDD+, which you cannot find that prominently with other sectors.

To <u>sum up</u>: All these are <u>unique features</u> compared to the industry, energy or transport sector; at the same time, they are not revolutionary or new, and many features are an <u>integral part of sustainable development.</u>

1.2 What are some common elements that define results-based payments?

I just picked a few:

- Unit is tonne of carbon dioxide equivalent
- There is a reference level;
- Performance assessed against a baseline; with payment accordingly
- Common concept of MRV

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2. Country experiences and lessons learned in addressing the issues

Here, I would give some information on **REDD Early Movers**, a new programme financed by the German Ministry for Economic Cooperation and Development (BMZ)

REDD Early Movers (REM)

Rewarding pioneers in forest conservation Financial rewards for successful climate change mitigation

REM – Concept and Features

- ✓ Supports REDD pioneers (*Early Movers*)
- ✓ Is a <u>results-based</u> programme
- ✓ Contributes to <u>closing the funding gap</u> in the current REDD process
- ✓ <u>Promotes equitable benefit-sharing</u> for sustainable development
- ✓ a REDD-programme <u>at national or sub-national level</u> no projects, no offsetting

REM – Providing Bridging Finance (2012 – 2018)

Can be allocated to REDD Phase II (Pilot / Demonstration activities)

- Support for Readiness
- Incentive Payments
- Performance-based payments

REM – Country Characteristics

- MRV system advanced
- Initial benefit-sharing arrangements in place (linking to established and proven structures to kick-start the system)
- Technical conditions, enabling policy and institutional environment to ensure efficient forest conservation in place
- Large-scale forest conservation programme at sub-national or national level developed, with the potential to be rapidly developed into performance-based REDD programmes

REM – The Modalities

- BMZ Resources committed in total so far: €44m
- Carbon finance, €36.5m
- Incentive-based or Results-based payments
- Tools and instruments (Readiness), €7.5m)

REM – Implementation Status

- First recipient: Acre/Brazil (under implementation)
- Further countries under preparation (e.g. Ecuador, Colombia)
- Norway has participated in recent missions and is working with Germany to support Colombia and Ecuador through the REM.

Complementary to this, Germany is implementing a Forest Governance Programme (global scale, with REDD+ and FLEGT as main components) and a number of additional bilateral activities. All this is done in close cooperation with other donor countries (e.g., Mission in Colombia on REDD+ has been carried out jointly with Norway and UK), the EU-REDD facility, FCPF and UN-REDD.

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3. Additional issues or key elements that may need to be considered in addressing ways and means to transfer payments for results-based actions.

Excerpt from the voluntary submission of the EU on REDD+ on the item: Modalities and procedures for financing results-based actions / Ways and means to transfer payments for results-based actions (COP work programme):

(The full submission can be accessed here: <u>http://unfccc.int/files/methods/redd/submissions/application/pdf/20130528_eu_sbsta_redd.pdf</u>

The following issues should be addressed under this item:

- A summary of participation requirements and enabling conditions based on earlier decisions;
- The relationship between reference levels used to assess emission reductions and <u>incentive</u> <u>levels</u> used for results-based finance (see non-paper circulated by the EU in November 2012);
- The <u>need to record and track REDD+ finance and actions as well as the issuance, transfer,</u> <u>buffering or cancellation of results</u> from the implementation of REDD+ activities by Parties, in order to <u>avoid double counting</u> and to maintain environmental integrity;
- Clarify that results-based finance will be provided but only in the context of a qualified, independent and international verification of results.
- An <u>invitation to operating entities of the financial mechanism of the Convention to take into</u> <u>account relevant COP decisions when supporting REDD+ results-based actions</u>.