

Swedish Presidency of the European Union

## INFORMAL SUBMISSION BY SWEDEN ON BEHALF OF THE EUROPEAN UNION AND ITS MEMBER STATES ON DATA ON FOREST MANAGEMENT.

Brussels, 6<sup>th</sup> of December 2009

The European Union is determined to find agreement in Copenhagen on arrangements for accounting for the LULUCF sector that ensure environmental integrity and maintain necessary incentives in line with the position set out in paragraph 33 by EU Ministers of Environment on the 21<sup>st</sup> of October 2009:

"RECOGNIZES that future accounting rules for forest management should provide an adequate balance between further incentives for sequestration, for use of wood products and for biomass energy; STRESSES the need for future accounting rules to secure that the environmental integrity of a Copenhagen agreement is preserved; ACKNOWLEDGES that there are still difficulties associated with methodologies for measuring and predicting LULUCF GHG flows with a high degree of accuracy; WELCOMES further discussions with other Parties on accounting rules for forest management where the EU is open to discuss schemes based on the use of a reference level (bar), which includes an environmentally robust interval (band) while being CONSCIOUS that national circumstances, such as age class legacy effects, may require some flexibility for countries regarding the choice of reference level including allowing for historic data or robust and transparent projections open to independent review and verification; the use of gross-net accounting with a discount could also be considered in these discussions; CONSIDERS that accounting rules need to deal with emissions and removals associated with extreme events (force majeure) to reduce the risk that Parties cannot comply with their mitigation

objectives because of such events. CONSIDERS that subject to such flexibility being provided for, accounting for forest management should become mandatory for all Parties taking on quantified commitments in a Copenhagen agreement."

To facilitate the negotiations in Copenhagen, the EU is informally submitting data, based on the format proposed by co-chairs and made available on the UNFCCC website. Data is covering proposals for forest management accounting included in the co-chairs non-paper (FCCC/KP/AWG/2009/10/Add.3/Rev.3).

## National reference levels (paragraph 11, option 3)

In relation to the proposal for national reference levels, the EU is informally submitting data, in addition to that previously submitted including on historical references, taken into account the criteria in paragraph 11, option 3:

- 11. For the second commitment period, accountable anthropogenic greenhouse gas emissions by sources and removals by sinks [resulting from forest management under Article 3, paragraph 4][from forest land] shall be relative to a reference level. The [forest management][forest land] reference levels [inscribed in the appendix below were set][will be set] transparently, taking into account:
  - (a) Removals or emissions from forest management as shown in GHG inventories and relevant historical data;
  - (b) Age-class structure;

[The following elements [where relevant] [could also be] taken transparently into account:]

- (c) Forest management activities already undertaken;
- (d) Projected forest management activities;
- (e) Continuity with treatment of forest management in the first commitment period.

This submission shows how proposed reference levels for the EU and its Member States might be calculated using one of the options we would be willing to explore. This submission is, however, illustrative and without prejudice to the EU's full position which remains as set out above and does not rule out an agreement on other possible options. Should the final agreement provide for setting a reference level, the EU would expect that to be calculated in conformity with the rules that will ultimately be agreed.

When establishing national reference levels, the EU and its Member States have included policies and measures implemented up to mid 2009. Furthermore, age structure has been considered, the models for forecasting can also represent historical data, and all carbon pools reported to UNFCCC are included.

This submission includes updates, revisions of information and, when available, new estimates for previously missing data in comparison to the previous EU submission, and more specifically the 11 November 2009 EU informal submission, which was made available on the UNFCCC website during the Barcelona session.

All data, including forecasts, revisions and updates of historical data, is open for future review.

To facilitate the negotiations in Copenhagen, data are presented based on the format proposed by the co-chairs and made available on the UNFCCC website. In addition, detailed tables are provided to facilitate the understanding of the information presented in the format proposed by the co-chairs. The latter include assessment of the inclusion of harvested wood products in the proposed reference levels under the Production approach and the SCAD¹ approach. An assessment of other options is also included, namely gross-net with a discount factor, net-net based on 1990 and net-net based on 2008-2012. In addition, the EU has included an assessment of the different options for the reference interval.

To date, the most complete time series on emissions and removals from forest management in the European Union comes from the information submitted by the EU in its voluntary submission presented during the Climate Talks in Barcelona (available from the UNFCCC website http://unfccc.int/meetings/ad hoc working groups/kp/items/4907.php).

The general methodology adopted in that submission was maintained, and the only changes in input data come from revisions in historical data from a few Member States and updates from the modelling exercise that the Joint Research centre is conducting or from Member State forecasting results, when those were available.

<sup>&</sup>lt;sup>1</sup> Stock Change of Domestically produced and consumed harvested wood products.

Party	1990 emissions / removals (MtCO2e/yr)	Proposed reference level & reference interval (if any) (MtCO2e/yr)	Forecast for 1st CP2 (MtCO2e/yr)	Forecast for 2013- 2020 (MtCO2e/yr)	Forecast based on 1990 (MtCO2e/yr) (E = D-A)	Forecast based on Reference Level (MtCO2eq./year) (F=D B)	CP (MtCO2eq./year)	Forecast under Option B for 2013-2020 (MtCO2eq./year)
Austria	-11.51	-1.52	-3.78	-1.52	9.99	0	2.26	na
Belgium	-3.21	-3.15	-3.01	-3.15	0.06	0	-0.14	na
Bulgaria	-6.16	-6.49	-6.70	-6.49	-0.33	0	0.21	na
Cyprus	-0.12	-0.18	-0.17	-0.18	-0.07	0	-0.01	na
Czech Republic	-5.86	-3.99	-4.01	-3.99	1.87	0	0.02	na
Denmark	-0.93	0.32	0.42	0.32	1.26	0	-0.10	na
Estonia	-8.03	-0.74	-3.29	-0.74	7.29	0	2.55	na
Finland	-23.93	-13.70	-24.71	-13.70	10.23	0	11.01	na
France	-44.73	-50.98	-62.97	-50.98	-6.25	0	11.99	na
Germany	-79.97	0.85	-1.40	0.85	80.81	0	2.25	na
Greece	-1.99	-3.08	-3.45	-3.08	-1.09	0	0.37	na
Hungary	-3.91	-1.25	-2.30	-1.25	2.66	0	1.06	na
Ireland	-1.25	-0.08	-0.65	-0.08	1.17	0	0.57	na
Italy	-46.16	-53.45	-61.27	-53.45	-7.29	0	7.82	na
Latvia	-21.64	-26.03	-27.95	-26.03	-4.39	0	1.92	na
Lithuania	-11.43	-6.34	-7.26	-6.34	5.10	0	0.92	na
Luxembourg	0.21	-0.26	-0.38	-0.26	-0.47	0	0.12	na
Malta	-0.05	-0.05	-0.05	-0.05	0.00	0	0.00	na
Netherlands	-2.53	-1.84	-2.10	-1.84	0.69	0	0.26	na
Poland	-38.63	-34.01	-36.04	-34.01	4.62	0	2.03	na
Portugal	3.35	-0.27	-0.99	-0.27	-3.63	0	0.72	na
Romania	-35.58	-30.25	-33.44	-30.25	5.34	0	3.20	na
Slovakia	-4.44	-2.15	-2.63	-2.15	2.29	0	0.48	na
Slovenia	-3.19	-2.71	-4.89	-2.71	0.47	0	2.18	na
Spain	-19.73	-19.37	-19.81	-19.37	0.36	0	0.44	na
Sweden	-35.57	-21.84	-20.78	-21.84	13.73	0	-1.07	na
UK	-12.18	-3.44	-8.33	-3.44	8.74	0	4.89	na
EU-27	-419.16	-286.00	-341.93	-286.00	133.16	0	55.93	na

					En	try data I	Net Rem	ovals (-)	or Net	<b>Emission</b> :	s (+) (1 O	00 tCO <sub>2</sub> 6	eq)					Sou	Sources	
			1990			Average 1990-2007 (2)				Forecast 200	08-2012 (2)		Forecast 2013-2020 (2)							
				HWP (1)				HV	VΡ			HW	/P			HV	VP			
	FM net- removals / net emissions	Emissions from natural disturbances in the year(3)	half lives	SCAD value	PA value	FM net- removals / net emissions	Emissions from natural disturbance s in the period	SCAD value	PA value	FM net- removals / net emissions	Emissions from natural disturbance s in the period	SCAD value	PA value	FM net- removals / net emissions	Emissions from natural disturbance s in the period	SCAD value	PA value	Historical data (1990-2007)	Projections (2008- 2012) (2013-2020)	
Austria	-11 511	nsq	15Y/1Y	-438	-1980	-14 061	nsq	-319	-1 640	-3 780	nsq	-392	-2 436	-1 521	nsq	-213	-1 634	Country data (FM) Rueter (HWP)	Country data (F Rueter, sce A (HW	
elgium	-3 205	nsq	-	-	-	-3 168	nsq	-	-	-3 010	nsq	-	-	-3 150	nsq	-	-	UNFCCO	Mod	
Bulgaria	-6 157	nsq	15Y/1Y	432	44	-7 429	nsq	750	519	-6 703	nsq	358	127	-6 490	nsq	395	141	UNFCCC (FM) Rueter (HWP)	Models (F Rueter, sce A (HV	
Cyprus	-116	nsq	15Y/1Y	6	6	-147	nsq	14	14	-172	nsq	17	18	-185	nsq	14	14	EU Monitoring Mechanism (FM), Rueter (HWP)		
Czech Republic	-5 860	nsq	15Y/1Y	-38	-66	-7 696	nsq	-183	-407	-4 006	nsq	-454	-606	-3 986	nsq	-358	-877	UNFCCC modified /KP reporting	Mode	
Denmark	-932	nsq	15Y/1Y	-32	-1	-683	nsq	315	299	420	nsq	318	226	323	nsq	255	209	Country data on FM	Country da	
stonia	-8 032	nsq	15Y/1Y	-3	-14	-5 880	nsq	-90	-81	-3 291	nsq	-138	-119	-744	nsq	-157	-148	UNFCCC (FM) Rueter (HWP)	Models (F Rueter, sce A (HV	
inland	-23 933	nsq	15Y/1Y	-611	-711	-30 530	nsq	-654	-2 677	-24 712	nsq	-525	-1 083	-13 700	nsq	-478	-1 168	Country data	Country d	
rance	-44 729	nsq	15Y/1Y	-1 466	-2 625	-59 196	nsq	-521	-2 469	-62 970	nsq	-123	-1914	-50 982	nsq	-24	-1 421	Country data (FM) Rueter (HWP)	Mod	
Germany	-79 967	13	24Y/2Y	-6 160	-8 697	-54 842	8	-4 171	-10 863	-1 399	nsq	-4 427	-14 462	848	nsq	-3 655	-10 787	Country data	Country d	
Greece	-1 990	nsq	15Y/1Y	-193	-25	-2 837	nsq	-129	-149	-3 449	nsq	-193	-215	-3 077	nsq	-24	-1 421	UNFCCC (FM) Rueter (HWP)	linear extrapolation ( Rueter, sce A (H)	
Hungary	-3 913	nsq	15Y/1Y	142	153	-4 012	nsq	441	329	-2 303	nsq	318	174	-1 248	nsq	263	153	Country data (FM)	linear extrapolation (	
reland	-1 251	19	15Y/1Y	-281	-470	-974	18	-309	-754	-652	20	-151	-627	-85	20	-150	-530	Rueter (HWP) Country data on FM	Rueter, sce A (H) Country d	
taly	-46 157	nsq	15Y/1Y	-1 564	-1854	-65 258	nsq	-816	-1 292	-61 272	nsq	-86	-671	-53 449	nsq	-280	-608	Country data (FM) Rueter (HWP)	Models ( Rueter, sce A (H)	
atvia	-21 638	nsq	15Y/1Y	-9	-35	-25 648	nsq	-94	-368	-27 945	nsq	-283	-437	-26 029	nsq	-270	-496	UNFCCC modified (FM)	Models (	
ithuania	-11 432	nsq	15Y/1Y	-6	-18	-9 036	nsq	-57	-108	-7 256	nsq	-245	-296	-6 336	nsq	-225	-277	Rueter (HWP) UNFCCC modified (FM) Rueter (HWP)	Rueter, sce A (HV Models (I Rueter, sce A (HV	
uxembourg	205	nsq	-	-	-	-399	nsq	-	-	-376	nsq	-	-	-260	nsq	-	-	EU Monitoring Mechanism (FM).	Linear extrapolation (F	
Malta	-49	nsq	-	-	-	-49	nsq	-	-	-49	nsq	-	-	-49	nsq	-	-	EU Monitoring Mechanism (FM),	Linear extrapolation (F	
Netherlands	-2 529	nsq	15Y/1Y	12	-197	-2 445	nsq	105	35	-2 103	nsq	20	159	-1 840	nsq	48	82	UNFCCC (FM)	Models (F Rueter, sce A (HV	
oland	-38 630	nsq	15Y/1Y	2 253	2 189	-40 595	nsq	178	-305	-36 038	nsq	-1967	-1 561	-34 008	nsq	-1 305	-2 154	UNFCCC modified (FM)	Models ( Rueter, sce A (H)	
ortugal	3 351	1 755	15Y/1Y	-257	-1 478	92	2 847	38	-414	-994	1 449	240	104	-275	1 892	415	176	Country data (FM)	Country data (I Rueter, sce B (HV	
Romania	-35 583	nsq	15Y/1Y	460	1 836	-37 790	nsq	1 222	991	-33 443	nsq	523	-451	-30 247	nsq	465	-349	UNFCCC (FM)	Models ( Rueter, sce A (H)	
lovakia	-4 436	nsq	15Y/1Y	-7	-18	-4 098	nsq	-165	-336	-2 626	nsq	-786	-684	-2 146	nsq	-774	-988	UNFCCC (FM)	Models Rueter, sce A (H	
lovenia	-3 186	878	-	-	-	-4810	942	-	-	-4 891	1 128	-	-	-2 713	1 382	-	-	UNFCCC (FM)	Country data	
pain	-19 733	nsq	30Y/2Y	-2 703	-3 318	-19 739	nsq	-2 780	-3 892	-19 809	nsq	-2 170	-3 626	-19 374	nsq	-2 829	-4 727	Country data	Mo	
weden	-35 569	18	15Y/1Y	-1 670	-2 620	-33 835	143	-94	-2 604	-20 778	348	-748	-2 395	-21 844	55	-326	-1819	Country data	Country	
V-27	-12 178 -419 159	nsq	21Y/15Y	-1 165 -13 298	-1 456 -21 355	-12 907 -447 969	nsq	-557	-696 -26 868	-8 326 -341 934	nsq	-2 290 -13 183	-2 862 -33 636	-3 438 -286 003	nsq	-3 010 -12 223	-3 763 -32 392	Country data on FM	Country	
	on approach;	SCAD: Stock Ch	ange Appro				umed wood: [	Default: Insta			If lives eg 30v				s and 2 years		32 332			
All intervals	are inclusive	of start and en	d years																	

		Assessme	int of acco	ounting opt	tions for ti	ne perioa 1	2013 -202	0 (1 000	tCO2eq)		
	Proposed Reference Level		usir	ng the propose	d Reference L	evel	Gross-Net v	w/ D. Factor	Reference level based on		
	(3)				RL + symet	rical interv.					
	value (1 000 tCO2eq)	HWP	RL no interval	RL + assymetrical interv.	proposed interval	value	proposed discount factor	value	1990	average 2008-2012	
Austria	-1 521	inst.oxidation	0	0	±5%	0	85%	-228	9 990	2 259	
Belgium	-3 150	inst.oxidation	0	0	±5%	0	85%	-473	55	-140	
Bulgaria	-6 490	inst.oxidation	0	0	±5%	0	85%	-974	-333	213	
Cyprus	-185	inst.oxidation	0	0	±5%	0	85%	-28	-69	-12	
Czech Republic	-3 986	inst.oxidation	0	0	±5%	0	85%	-598	1 874	20	
Denmark	323	inst.oxidation	0	0	±5%	0	85%	48	1 255	-97	
Estonia	-744	inst.oxidation	0	-	±5%	0		-112	7 288	2 547	
Finland		inst.oxidation	0		±30%	0	85%	-2 055	10 233	11 012	
France	-50 982	inst.oxidation	0	0	0%	0	85%	-7 647	-6 253	11 988	
Germany	848	inst.oxidation	0	0	±5%	0	85%	127	80 815	2 247	
Greece	-3 077	inst.oxidation	0	0	±5%	0	85%	-462	-1 087	372	
Hungary	-1 248	inst.oxidation	0	0	±5%	0	85%	-187	2 665	1 055	
Ireland	-85	inst.oxidation	0	0	±5%	0	85%	-13	1 166	567	
Italy	-53 449	inst.oxidation	0	0	±5%	0	85%	-8 017	-7 292	7 823	
Latvia	-26 029	inst.oxidation	0	0	±5%	0	85%	-3 904	-4 391	1 916	
Lithuania	-6 336	inst.oxidation	0	0	±5%	0	85%	-950	5 096	920	
Luxembourg	-260	inst.oxidation	0	0	±5%	0	85%	-39	-465	116	
Malta	-49	inst.oxidation	0	0	±5%	0	85%	-7	0	O	
Netherlands	-1 840	inst.oxidation	0	0	±5%	0	85%	-276	689	263	
Poland	-34 008	inst.oxidation	0	0	±5%	0	85%	-5 101	4 622	2 030	
Portugal	-275	inst.oxidation	0	0	±5%	0	85%	-41	-3 626	719	
Romania	-30 247	inst.oxidation	0	0	±5%	0	85%	-4 537	5 336	3 196	
Slovakia	-2 146	inst.oxidation	0	0	±5%	0	85%	-322	2 290	480	
Slovenia	-2 713	inst.oxidation	0	0	±5%	0	85%	-407	473	2 178	
Spain		inst.oxidation	0		±5%	0		-2 906	359	435	
Sweden	_	inst.oxidation	0	0	±18%	0	85%	-3 277	13 725	-1 066	
UK <b>EU-27</b>	-3 438 <b>-286 003</b>	inst.oxidation	0	0 <b>0</b>	±5%	0	85%	-516 <b>-42 900</b>	8 740 <b>133 156</b>	4 889 <b>55 930</b>	

			usir	ng the propose	d Reference L	Gross-Net	w/ D. Factor	Reference le	vel based on	
	Proposed Ref	ference Level (3)				rical interv.		value		
	value (1 000 tCO2eq)	HWP	interval	RL+ assymetrical interv.	proposed interval	value	proposed discount factor		1990	average 2008-2012
Austria	-3 155	Production App.	0	0	±5%	0	85%	-473	10 336	3 06:
Belgium										
Bulgaria	-6 349	Production App.	0	0	±5%	0	85%	-952	-236	22
Cyprus	-171	Production App.	0	0	±5%	0	85%	-26	-61	-10
Czech Republic	-4 863	Production App.	0	0	±5%	0	85%	-729	1 063	-25
Denmark	532	Production App.	0	0	±5%	0	85%	80	1 465	-114
Estonia	-892	Production App.	0	0	±5%	0	85%	-134	7 154	2 518
Finland	-14 868	Production App.	0	0	±30%	0	85%	-2 230	9 776	10 92
France	-52 403	Production App.	0	0	0	0	85%	-7 860	-5 049	12 483
Germany	-9 939	Production App.	0	0	±5%	0	85%	-1 491	78 725	5 922
Greece	-4 498	Production App.	0	0	±5%	0	85%	-675	-2 483	-834
Hungary	-1 095	Production App.	0	0	±5%	0	85%	-164	2 665	1 034
Ireland	-615	Production App.	0	0	±5%	0	85%	-92	1 106	664
Italy	-54 057	Production App.	0	0	±5%	0	85%	-8 109	-6 046	7 886
Latvia	-26 525	Production App.	0	0	±5%	0	85%	-3 979	-4 852	1 857
Lithuania	-6 613	Production App.	0	0	±5%	0	85%	-992	4 837	939
Luxembourg										
Malta										
Netherlands	-1 758	Production App.	0	0	±5%	-88	85%	-264	968	186
Poland	-36 162	Production App.	0	0	±5%	0	85%	-5 424	279	1 437
Portugal	-99	Production App.	0	0	±5%	0	85%	-15	-1 972	79:
Romania	-30 596	Production App.	0	0	±5%	0	85%	-4 589	3 151	3 298
Slovakia	-3 134	Production App.	0	0	±5%	0	85%	-470	1 320	176
Slovenia										
Spain		Production App.	0	_	±5%	0		-3 615		-66
Sweden	-23 663	Production App.	0	-	±18%	0		-3 549		-490
UK <b>EU-27</b>	-7 201 <b>-312 224</b>	Production App.	0		±5%	- <b>88</b>	85%	-1 080 <b>-46 834</b>	6 433 <b>122 056</b>	3 988 <b>55 02</b> 1

		Assessme	nt of acco	unting opti	ons for th	e period 2	013 -2020	(1 000 t	CO2eq)		
			usi	ng the propose	d Reference L	evel	Gross-Net	w/ D. Factor	Reference level based on		
	Proposed Reference Level (3)				RL + symet	rical interv.					
	value (1 000 tCO2eq)	HWP	RL no interval	RL + assymetrical interv.	proposed interval	value	proposed discount factor	value	1990	average 2008-2012	
Austria	-1 734	SCAD App.	0	0	±5%	0	85%	-260	10 215	2 438	
Belgium											
Bulgaria	-6 095	SCAD App.	0	0	±5%	0	85%	-914	-370	250	
Cyprus	-171	SCAD App.	o	0	±5%	0	85%	-26	-61	-15	
Czech Republic	-4 344	SCAD App.	O	0	±5%	0	85%	-652	1 554	116	
Denmark	578	SCAD App.	0	0	±5%	0	85%	87	1 542	-160	
Estonia	-901	SCAD App.	0	0	±5%	0	85%	-135	7 134	2 528	
Finland	-14 178	SCAD App.	0	0	±30%	0	85%	-2 127	10 366	11 059	
France	-51 006	SCAD App.	0	0	0%	0	85%	-7 651	-4 811	12 087	
Germany	-2 807	SCAD App.	0	0	±5%	0	85%	-421	83 320	3 019	
Greece	-3 101	SCAD App.	0	0	±5%	0	85%	-465	-918	541	
Hungary	-985	SCAD App.	O	0	±5%	0	85%	-148	2 786	1 000	
Ireland	-235	SCAD App.	0	0	±5%	0	85%	-35	1 297	568	
Italy	-53 729	SCAD App.	O	0	±5%	0	85%	-8 059	-6 008	7 629	
Latvia	-26 299	SCAD App.	O	0	±5%	0	85%	-3 945	-4 652	1 929	
Lithuania	-6 561	SCAD App.	O	0	±5%	0	85%	-984	4 877	940	
Luxembourg											
Malta											
Netherlands	-1 792	SCAD App.	O	0	±5%	0	85%	-269	725	291	
Poland	-35 313	SCAD App.	0	0	±5%	0	85%	-5 297	1 064	2 692	
Portugal	140	SCAD App.	O	0	±5%	0	85%	21	-2 954	894	
Romania	-29 782	SCAD App.	0	0	±5%	0	85%	-4 467	5 341	3 138	
Slovakia	-2 920	SCAD App.	O	0	±5%	0	85%	-438	1 523	492	
Slovenia											
Spain	-22 203	SCAD App.	0		±5%	0		-3 330	234	-224	
Sweden	-22 170	SCAD App.	0	-		0		-3 326	15 069	-644	
UK EU-27	-6 448	SCAD App.		are not presen	±5%	0	85%	-967	6 895	4 168	

(3) Proposed reference levels include harvested wood products