

ADP Organization of Work for Doha:

Submission made on behalf of the following Umbrella Group countries: Canada, Japan, New Zealand, Ukraine, United States and Australia

In Durban, under Decision 1/CP.17, the COP established the Ad Hoc Working Group on the Durban Platform for Enhanced Action (ADP) and called for it to start its work as a matter of urgency in the first half of 2012 and report to future sessions of the COP on the progress of its work.

Parties gave the ADP an ambitious mandate: first, to deliver by 2015 a new international climate change agreement applicable to all Parties, and second, to explore options for enhancing pre-2020 mitigation ambition by all Parties. Success depends on Parties and the Co-Chairs of the ADP working together to make the best use of the time available, guided by a clear organization of work. We fully support the ADP process and look forward to working closely with the Co-Chairs and other Parties to deliver on the ADP's mandate.

This submission responds to the invitation from the ADP Co-Chairs to provide additional inputs on how best to advance the work of the ADP in Doha and beyond, including views on the aims and outputs of Doha on both work streams, how we should organize our work in Doha on both work streams, what work we should undertake in 2013, and what steps we would need to take in Doha to prepare adequately for that work. This submission sets out views on the organization of work of the ADP in Doha and beyond, including that we should:

- Use the Doha session to continue substantive conversations under the ADP's two work streams, at both the negotiator and ministerial level, in order to lay the essential groundwork on the new agreement by deepening Parties' understanding of the world post-2020 and furthering an exchange of views on the elements of the new agreement, as well as on options for enhancing mitigation ambition of all Parties in the pre-2020 period; and
- Mark the ADP's first milestone at COP18 by capturing progress in discussions of both work streams, conceptualizing the new agreement and options for enhancing mitigation ambition, in a Chairs' summary or report of the ADP, setting out a plan to take work on the new agreement and mitigation ambition forward in 2013, much as the Co-Chairs have done for the Bangkok session.

Organization of work in Doha

As the Co-Chairs note in their summaries of the round table discussions on both work streams from the Bangkok session, the round table format has been very useful for eliciting thoughtful and constructive discussion among Parties on the key issues related to the future agreement and enhancing mitigation ambition. We support continuation of the round table format for discussions in Doha under both work streams. The addition of ministerial round tables on both work streams would elevate the discussions, allowing for political guidance in this conceptual phase of discussions on the future agreement and for additional political momentum to discussions on increasing mitigation ambition for all Parties.

We also support the Co-Chairs' proposal to focus discussions in Doha on the set of key issues and questions to guide the discussions in Doha. The Co-Chairs have listened to the diverse set of views of Parties in Bangkok and in written submissions and have reflected the range of views without prejudice to the answers or outcomes, which creates an atmosphere conducive to constructive discussion. We encourage the Co-Chairs to continue this practice of drawing from discussion among Parties to produce

a balanced list of issues in a Chairs' Summary or report, for further discussion in workshop or round table format. We believe that allowing the Co-Chairs some flexibility and encouraging them to provide appropriate guidance to the Parties in their discussions can help the process respond to new ideas and help elicit a convergence of views.

Doha outcomes and next steps

We share the Co-Chairs' wish for the ADP to send a signal in Doha that it is making progress towards a new protocol, another legal instrument, or an agreed outcome with legal force, as well as towards increasing the level of ambition. We also agree that it will be important to leave Doha with clarity on an organization of work that lays out activities for 2013.

We believe this signal can take the form of an ADP Co-Chairs' summary or report to the COP summarizing the discussions and progress made in 2012, and laying out the Co-Chairs' clear plan for organization of work, with a focus on practical activities in 2013. The Co-Chairs have organized work in 2012 in this manner quite successfully, and we believe it has been a constructive way to set the stage for meaningful and substantive discussions in Doha rather than negotiations over procedural details. A negotiated outcome, whether ADP conclusions or a COP decision, is not necessary to achieve the same result, and could distract serious time and attention from more important substantive discussions on the future agreement and mitigation ambition in Doha. The Co-Chairs should draw from these substantive and constructive round table discussions, along with consultations with Parties, to develop an organization of work for 2013 that includes:

- An invitation for submissions by Parties in the first quarter of 2013. The Co-Chairs could suggest areas of focus for the submissions based on the discussion in Doha;
- Guidance on the format for the June session, where the ADP should continue in a round table format to progress the discussions and consider submissions by Parties. Parties should be encouraged to come prepared to discuss specific issues, which the Co-Chairs would list in advance on the basis of submissions and areas of convergence from Doha;
- An opportunity in June for the ADP to iterate next steps on further organizing its work;
- An invitation for further submissions by Parties in the third quarter of 2013. Co-Chairs could suggest areas of focus for the submissions based on the discussion in Bonn.
- At COP-19, the ADP should provide for further round tables, including at the ministerial level, to take forward the discussions and pursue areas of convergence highlighted over the course of the year.

We see our initial conceptual work as essential for laying the foundation for making substantive and expeditious progress in the ADP as we move toward negotiation of a new protocol, another legal instrument, or an agreed outcome with legal force.

With regard to meetings in 2013, we acknowledge the need to make the most efficient use of our time and the significant resource and staff requirements necessary to make the required arrangements given the lack of a permanent meeting space. We would support full use of our time in the Bonn sessions in June and at the COP for further work under the ADP, and at this moment do not consider it necessary to plan for additional formal negotiating sessions next year.