

Advisory Group on Climate Change and Human Mobility recommendations

ADP Workstream 1 – 14 August 2015

*The Advisory Group on Climate Change and Human Mobility is composed of the United Nations' High Commissioner for Refugees (UNHCR), the International Organization for Migration (IOM), the United Nations University Institute for Environment and Human Security (UNU-EHS), the United Nations Development Programme (UNDP), the Norwegian Refugee Council and its Internal Displacement Monitoring Centre (NRC/IDMC), Refugees International, the Center for International Relations Studies de Sciences Po (Sciences Po-CERI), and the Arab Network for Environment and Development (RAED)*¹

Considering that “Climate change is projected to increase the displacement of people throughout this century. The risk of displacement increases when populations who lack the resources to migrate experience higher exposure to extreme weather events, in both rural and urban areas, particularly in low-income developing countries. Changes in migration patterns can be responses to both extreme weather events and longer-term climate variability and change, and migration can also be an effective adaptation strategy.” (IPCC 2014)

Considering that Parties of the UNFCCC acknowledge the need for action in the area of climate change and human mobility:

Recalling paragraph 14(f) of the Cancun Decision 1/CP.16 that encourages Parties to take “Measures to enhance understanding, coordination and cooperation with regard to climate change induced displacement, migration and planned relocation, where appropriate, at the national, regional and international levels”.

Also recalling Doha decision 3/CP.18 paragraph 7 (a) (vi) that encourages “further work to advance the understanding of and expertise on loss and damage, which includes [...] enhancing the understanding of [...] how impacts of climate change are affecting patterns of migration, displacement and human mobility”. The Advisory Group on Human Mobility recommends that further recognition of the human mobility issue is included in the Paris package to consolidate existing findings and address the action gap, in order to effectively equip States with tools to guide their work in this area. The Advisory group suggests language below to be included in the negotiating Draft agreement and Draft Decision for Paris:

¹The work of the Advisory Group on Climate Change and Human Mobility is anchored in Paragraph 14 (f) of the Cancun Adaptation Platform. The Group works to share most recent available knowledge with UNFCCC Parties to ensure that human mobility is taken into consideration in global climate negotiations and provides technical support to Parties.

In bold: existing language that we strongly support

Underlined: new suggestions

Part 1 Draft Agreement		
Co –chairs Non Paper illustrating possible elements of the Paris Package ²	Advisory Group Proposal	Rational
C. General/ Objective		
2. OBJECTIVE [...] Such a level should be achieved within a time frame sufficient to allow ecosystems to adapt naturally to climate change, to ensure that food production is not threatened and to enable economic development to proceed in a sustainable manner [...]	2. OBJECTIVE [...] Such a level should be achieved within a time frame sufficient to allow ecosystems to adapt naturally to climate change, <u>to ensure safety of human beings by avoiding climate displacement of people</u> , to ensure that food production is not threatened and to enable economic development to proceed in a sustainable manner [...]	Overall/cross-cutting objectives of the convention aims at minimizing climate threats on populations, including risks of forced internal and cross-border displacement.
E. Adaptation and Loss and Damage		
8.3. The global goal for adaptation affirms that adaptation is a global responsibility Option 2: All Parties [...] commit to [...] protect [citizens and] ecosystems in the context of the limit to global average temperature increase referred to in Article 3 [...]. The purpose of adaptation in the long-term vision is to [reduce][limit] the risks caused by climate change for both human beings and ecosystems in the context of sustainable development]. Option 3: All Parties [shall][should][other] [cooperate][increase efforts][undertake adequate measures] to [[adapt] [build resilience] to the adverse effects of climate change][reduce vulnerability][protect ecosystems and people, their livelihoods and safety [...]	8.3. The global goal for adaptation affirms that adaptation is a global responsibility Option 2: All Parties [...] commit to [...] protect <u>people</u> and ecosystems in the context of the limit to global average temperature increase referred to in Article 3 [...]. The purpose of adaptation in the long-term vision is to [reduce][limit] the risks caused by climate change for both human beings and ecosystems in the context of sustainable development]. Option 3: All Parties [shall][should][other] [cooperate][increase efforts][undertake adequate measures] to [[adapt] [build resilience] to the adverse effects of climate change][reduce vulnerability][protect ecosystems and people, their livelihoods and <u>their safety</u> [...]	Recognising the need to take into account human safety and the resilience of their livelihoods in adaptation strategies, to avoid risks of forced displacement.

² <http://unfccc.int/resource/docs/2015/adp2/eng/4infnot.pdf>

<p>10. JOINT MITIGATION AND ADAPTATION APPROACHES Option 2: All Parties [shall][should][other] address climate resilience and sustainable development trajectories that combine adaptation to and mitigation of climate change and its impacts.]</p>	<p>10. JOINT MITIGATION AND ADAPTATION APPROACHES Option 2: All Parties [shall][should][other] address climate resilience and sustainable development trajectories that combine adaptation to and mitigation of climate change and its impacts <u>on people, their livelihoods and their safety.</u>]</p>	<p>Recognising the need to reduce negative impacts of climate change on their livelihoods and safety.</p>
<p>F. Finance</p>		
<p>GUIDING PRINCIPLES 13.2.c. [Be][Pursue a] gender-sensitive and [based on a] country[-owned and] -driven approach [and ensure the right to development of developing countries];</p>	<p>GUIDING PRINCIPLES 13.2 c. [Be][Pursue a] <u>people-centered and gender-sensitive</u> and [based on a] country[-owned and] -driven approach [and ensure the right to development of developing countries];</p>	<p>More is required than sensitivity to gender— financing principles should put people at the centre of the thinking.</p>
<p>Part 2 Draft Decision 1/CP.21</p>		
<p>Co –chairs Non Paper illustrating possible elements of the Paris Package</p>	<p>Advisory Group Proposal</p>	<p>Rational</p>
<p>D. Mitigation</p>		
<p>10. COOPERATIVE MECHANISM (SUSTAINABLE DEVELOPMENT) [The COP shall strengthen existing arrangements by establishing a cooperative mechanism under the Convention to address the effective implementation and articulation of the means of implementation under different approaches to promote sustainable development pathways that include mitigation and adaptation to climate change and its impacts, including response measures, by identifying and measuring impacts of and gaps in implementation, and to recommend specific actions to avoid and minimize negative consequences, in particular in terms of support to developing country Parties as well as the development and implementation of specific tools to address identified gaps;]</p>	<p>10. COOPERATIVE MECHANISM (SUSTAINABLE DEVELOPMENT) [The COP shall strengthen existing arrangements by establishing a cooperative mechanism under the Convention to address the effective implementation and articulation of the means of implementation under different approaches to promote sustainable development pathways that include mitigation and adaptation to climate change and its impacts, including response measures, by identifying and measuring impacts of and gaps in implementation, and to recommend specific actions to avoid and minimize negative consequences <u>on people their livelihoods and their safety,</u> in particular in terms of support to developing country Parties as well as the development and implementation of specific tools to address identified gaps;]</p>	<p>Recognising that it is people who will ultimately experience these ‘negative consequences.’</p>

E. Adaptation and Loss and Damage		
<p>14. GUIDANCE FOR INDIVIDUAL EFFORTS [Decides that [nationally determined] adaptation [commitments][contributions][actions][commitments under Article 4 of the Convention] of [developing country Parties][Parties not included in annex X][all Parties] [shall][should][other]: f. Promote and protect all human rights;</p>	<p>14. GUIDANCE FOR INDIVIDUAL EFFORTS [Decides that [nationally determined] adaptation [commitments][contributions][actions][commitments under Article 4 of the Convention] of [developing country Parties][Parties not included in annex X][all Parties] [shall][should][other]: f. Promote and protect all human rights <u>and ensure human safety through measures that reduce risks of climate displacement;</u></p>	<p>Climate displacement is not inevitable and may be mitigated where the right policies (migration, planned relocation) are developed and effectively implemented</p>
<p>24. ENHANCING THE NAIROBI WORK PROGRAMME [[Decides to enhance the Nairobi work programme by establishing the Technical and Knowledge Platform under the Cancun Adaptation Framework, which will be made operational by the Adaptation Committee, in order to]: b. Model climate change scenarios and impacts; g. Aim at incorporating an approach of sustainable management of ecosystems in adaptation planning;</p>	<p>24. ENHANCING THE NAIROBI WORK PROGRAMME [[Decides to enhance the Nairobi work programme by establishing the Technical and Knowledge Platform under the Cancun Adaptation Framework, which will be made operational by the Adaptation Committee, in order to]: b. Model climate change scenarios and impacts <u>on human beings and ecosystems;</u> g. Aim at incorporating an approach of sustainable management of ecosystems <u>and livelihoods</u> in adaptation planning;</p>	<p>The negative impacts of climate-related human movements should be addressed under the adaptation section. The group strongly encourage and support States to take measures, including in their National Adaptation Plans, in close consultation with communities.</p>

<p>26. ARRANGEMENTS REGARDING DISPLACEMENT COORDINATION [Decides that the governing body shall develop arrangements relating to loss and damage through the establishment of a climate change displacement coordination facility which shall:</p> <p>a. Establish measures for emergency relief;</p> <p>b. Assist in providing organized migration and planned relocation;</p> <p>c. Establish procedures for coordinating compensation measures;]</p>	<p>26. ARRANGEMENTS REGARDING DISPLACEMENT COORDINATION [Decides that the governing body shall develop arrangements relating to loss and damage through the establishment of a climate change displacement coordination facility which shall:</p> <p>a. <u>Assess the risk of climate change displacement;</u></p> <p>b. <u>Assist in preventing climate displacement including through supporting organized migration and planned relocation as adaptation measures;</u></p>	<p>Avoid duplication with existing emergency relief mechanisms</p> <p>Take into account latest research and operational findings and needs as well as recommendations and outcomes of the Nansen Initiative regarding tools and practices to avoid forced displacement</p>
<p>Part 3: Provisions whose placement requires further clarity among Parties in relation to the draft agreement or draft decision</p>		
<p>Co –chairs Non Paper illustrating possible elements of the Paris Package</p>	<p>Advisory Group Proposal</p>	<p>Rational</p>
<p>A. Preamble</p>		
<p>Pp8 GLOBAL NATURE AND URGENCY OF CLIMATE CHANGE [[Acknowledging][Recognizing] that [climate change represents an urgent and potentially irreversible threat to human societies and the planet [...]</p>	<p>Pp8 GLOBAL NATURE AND URGENCY OF CLIMATE CHANGE [[Acknowledging][Recognizing] that [climate change represents an urgent and potentially irreversible threat to <u>human safety</u>, human societies and the planet [...]</p>	<p>Recognising the human dimension of climate change is necessary in the Paris Agreement:</p>
<p>Pp9 AR5 OF THE IPCC [Gravely concerned by the finding of the Fifth Assessment Report of the Intergovernmental Panel on Climate Change that it is extremely likely that human influence has been the dominant cause of the observed warming since the mid-twentieth century,]</p>	<p>Pp9 AR5 OF THE IPCC [Gravely concerned by the finding of the Fifth Assessment Report of the Intergovernmental Panel on Climate Change that it is extremely likely that human influence has been the dominant cause of the observed warming since the mid-twentieth century, <u>with consequences for displacement of people.</u></p>	<ul style="list-style-type: none"> • Recognition that climate change is expected to increase displacement of people.
<p>Pp12 DEEP GLOBAL CUTS [Recognizing that [deep][substantial] cuts in [global][anthropogenic] [greenhouse gas] emissions will be required to achieve the ultimate objective of the Convention [...]][within a time frame sufficient to allow ecosystems to adapt naturally to climate change so as to</p>	<p>Pp12 DEEP GLOBAL CUTS [Recognizing that [deep][substantial] cuts in [global][anthropogenic] [greenhouse gas] emissions will be required to achieve the ultimate objective of the Convention [...]][within a time frame sufficient to allow ecosystems to adapt naturally to climate change so as to</p>	<ul style="list-style-type: none"> • Overall/cross-cutting objective(s) aimed at minimizing risks of forced internal and cross-border

<p>ensure that food production is not threatened and to enable economic development to proceed in a sustainable manner] [and emphasizing the urgency to address climate change]],]</p>	<p><u>ensure safety of human beings</u>, ensure that food production is not threatened and to enable economic development to proceed in a sustainable manner] [and emphasizing the urgency to address climate change]],]</p>	<p>displacement.</p>
<p>Pp17 LAND-USE SYSTEMS [Recognizing that the special characteristics of land-use systems, including the importance of food security, the diversity of global land management systems, and the need to manage multiple sustainability objectives may require particular consideration within actions under this agreement,]</p>	<p>Pp17 LAND-USE SYSTEMS [Recognizing that the special characteristics of land-use systems, including the importance of <u>human habitats</u>, food security, the diversity of global land management systems, and the need to manage multiple sustainability objectives may require particular consideration within actions under this agreement,]</p>	
<p>Pp24 SOCIAL AND ECONOMIC DEVELOPMENT [Reaffirming that responses to climate change should be coordinated with social and economic development in an integrated manner with a view to avoiding adverse impacts on the latter, taking into full account the legitimate priority needs of [developing countries][Parties not included annex X] and their right to equitable access to sustainable development and to achieving economic growth and eradicating poverty,]</p>	<p>Pp24 SOCIAL AND ECONOMIC DEVELOPMENT [Reaffirming that responses to climate change should be coordinated with social and economic development in an integrated manner with a view to avoiding adverse impacts on the latter <u>on people, their livelihoods and their safety</u>, taking into full account the legitimate priority needs of [developing countries][Parties not included annex X] and their right to equitable access to sustainable development and to achieving economic growth and eradicating poverty,]</p>	
<p>Pp30 EQUALITY, ENVIROMENTAL INTEGRITY AND RIGHTS [[Stressing][Acknowledging] [that [Parties in] all actions to address climate change [and all the processes established under this agreement] should ensure [a gender-responsive approach][gender equality and intergenerational equity], take into account [environmental integrity][the protection of the integrity of Mother Earth], [and] [full] respect for [all] human rights,][the right to development and the rights of [youth and] indigenous peoples, [[as well as [ensure][promote][the importance of] a] just transition of the workforce and the creation of decent work in accordance with nationally defined development priorities and strategies]],]</p>	<p>Pp30 EQUALITY, ENVIROMENTAL INTEGRITY AND RIGHTS [[Stressing][Acknowledging] [that [Parties in] all actions to address climate change [and all the processes established under this agreement] should ensure [a gender-responsive approach][gender equality and intergenerational equity], take into account [environmental integrity][the protection of the integrity of Mother Earth], [and] [full] respect for [all] human rights,][<u>the right to life and self-determination</u>, the right to development and the rights of [youth and] indigenous peoples, [[as well as [ensure][promote][the importance of] a] just transition of the workforce and the creation of decent work in accordance with nationally defined development priorities and strategies]],]</p>	
<p>Pp34 HEALTH [Recognizing that actions to address climate</p>	<p><u>Add a Pp 35 HUMAN MOBILITY</u></p>	

change contribute to the attainment of the highest possible level of health and that climate change policies and health policies should be mutually supportive,]	<u>Recognizing climate change is expected to increase displacement of people that may be mitigated where the right policies are developed and effectively implemented</u>	
E. Adaptation and loss and damage		
28. GUIDANCE FOR COLLECTIVE EFFORTS [The long-term vision on adaptation] is based on]: [...] f. Developing country needs for building resilience of the most vulnerable, linked to pockets of poverty, livelihoods and food security in developing countries;	28. GUIDANCE FOR COLLECTIVE EFFORTS [The long-term vision on adaptation] is based on]: [...] f. Developing country needs for building resilience of the most vulnerable, linked to pockets of poverty, livelihoods, <u>human mobility</u> and food security in developing countries;	

For more information on human mobility as adaptation, please refer to former submissions made to the UNFCCC on National Adaptation Plans, Loss and Damage and the Nairobi Work Program or contact Marine Franck (marine.franck@gmail.com), coordinator for Advisory Group.