UNFCCC: Various approaches, including markets

Designing and implementing robust standards

Oscar Reyes

Institute for Policy Studies 19 May 2012

Environmental and social safeguards

Leaving "sustainable development" definition to DNAs led to competitive pressure to minimise standards.

№ Recommendation: UNFCCC or sub-body to define minimum standards

Validation and verification

Outsourcing "validation and verification" to private entities paid by developers introduced a commercial incentive to cut corners.

▶ Recommendation: Regulator should directly contract these tasks(paid for by fees).

Stakeholder consultation

Often rudimentary, poorly advertised, inaccessible, take place after project start, or did not happen at all.

Recommendation: minimum standards of "prior and informed consent"

Appeals and liabilities

Lacking in CDM

>>> Recommendation: formalise appeals process, with validators/verifier liability

Additionality

It is impossible to know "what would have happened." The range of "legitimate" assumptions in IRR analysis is greater than the projected "additionality."

Financialisation

"Commercial confidentiality" and offshoring make environmental sustainability non-transparent.

Producing a "carbon" commodity requires abstract standardisation of incommensurable processes

Equity

- Offsets have delayed Annex 1 domestic action.
- Targetting "low hanging fruit" via offsets will increase developing country abatement costs later
- Regional disparaties mainly due to economics – unresolvable by "capacity building." Economies of scale make larger projects more profitable and since offsets represent "avoided emissions."

Fossil fuel "lock in"

- Larger projects tend to involve heavy industries or power sector projects in countries where grid energy already register significant greenhouse gas emissions.
- Offsets extend the life of fossil fuel-based power and industry in Annex 1 countries
- >> Recommendation: move beyond carbon markets

CAN Principles

- Secures net atmospheric benefits
- Delivers real, measurable, verifiable and additional emissions reduction
- Avoids double-counting
- Upholds human rights
- Delivers sustainable development benefits
- Does not undermine the goals of other international environmental treaties

... achievable through "robust governance"?

- All mechanisms established with governance and mandate under the COP
- Bilateral, regional, national, sub-national agreements not eligible for UNFCCC compliance (to avoid risk of "regulatory arbitrage" / "race to the bottom")
- "Double counting" restriction should exclude carbon market flows from long-term finance (Copenhagen's \$100 bn)

Quality restrictions ("negative list" or moratorium):

- nuclear power (as with CDM)
- HFC and N2O (to Montreal Protocol)
- "blue carbon" (coastal/marine ecosystems),
- Geoengineering
- Exclude carry-over of "hot air"

- "Fungibility" limits: no comparability or convertability with ecosystem services crediting
- Define "supplementarity": make offsetting conditional on *ambition* to help close the "gigatonne gap"
- Sunset clause on offsets

- Recuperate broader definition of "market mechanisms" - eg. to include feed-in tariffs
- Feed-in tariffs front-load investment support and can help to scale-up renewables by reducing the unit cost of energy (speeding up technology learning curve) to render them competitive with fossil fuels.

Quality restrictions ("negative list" or moratorium):

- nuclear power (as with CDM)
- HFC and N2O (to Montreal Protocol)
- "blue carbon" (coastal/marine ecosystems),
- geoengineering

- Separate framework needed to encourage regulatory measures (eg. efficiency standards)
- Overlap with NAMAs?

New market mechanism

- "Defined" but not yet "established."
- Conditional upon broader "various approaches" framework, including non-market mechanisms as part of COP18 finishing the work of the LCA track
- Accessibility conditional upon pledges lodged under Kyoto Protocol 2nd Commitment Period consistent with the science (or there's no scarcity in market, prices will continue their collapse)
- Balanced package: progress on long-term finance and technology transfer

