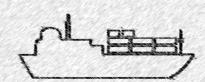


# Trade and Climate Change











Vesile Kulaçoglu
Director
Trade and Environment Division, WTO
vesile.kulacoglu@wto.org



#### Outline of the Presentation

- → The Core functions of WTO and climate change
- **→ CTE work on climate change**

- Climate change related measures and WTO rules
- Border Tax Adjustments debate



### Activities of the WTO and the challenge of climate change



### Climate change and the WTO

The issue of climate change, per se, is not part of the WTO's work programme and no WTO rules are specific to climate change

The core functions of the WTO may have a place in the trade and climate change debate:

A negotiating forum

**Specialized committees** 

The administration of a set of rules



### Negotiations on Environment (DDA Para. 31)

Relationship between existing WTO rules & specific trade obligations set out in Multilateral Environmental Agreements (MEAs)

Procedures for *regular information exchange* between MEAs and relevant WTO committees and the criteria for the granting of *observer status* 

Reduction/elimination of tariff and non-tariff barriers to Environmental goods and services



### Climate change and the WTO

The core functions of the WTO may have a place in the trade and climate change debate:

A negotiating forum

Specialized committees

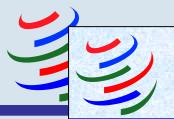
The administration of a set of rules



#### Specialized Committees

Committee on Trade and Environment (CTE)

E.g. discussion of the environmental benefits of removing restrictions in the energy sector, the forestry sector, the effect of energy efficiency labelling on market access



### Trade and Environment in WTO (1995-2001)

### Committee on Trade and Environment (CTE)



"... identify the relationship between trade measures and environmental measures, in order to promote sustainable development;"

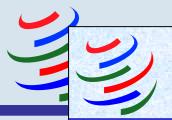
"... make appropriate recommendations on whether any modifications of the provisions of the multilateral trading system are required..."

(Marrakesh Ministerial Decision on Trade and Environment (1994))

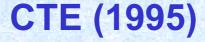


### The CTE Work Programme

$\rightarrow$	MEAs and WTO rules	Item 1
$\rightarrow$	Environmental policies	Item 2
<b>-</b>	Taxes, technical regulations, labelli	Item 3
<b>→</b>	Transparency	Item 4
<b>-</b>	Dispute settlement and MEAs	Item 5
$\rightarrow$	Market access	Item 6
$\rightarrow$	Domestically prohibited goods (D	Item 7
$\rightarrow$	Intellectual Property (TRIPS)	Item 8
$\rightarrow$	Services	Item 9
<b>→</b>	Arrangements with NGOs	Item 10



#### **Trade and Environment after Doha**



Doha Ministerial Declaration (Nov. 2001)

CTE in Special Session

(Negotiations on MEAs/environmental goods and services)

Negotiating
Group on
Rules

(Negotiations on fisheries subsidies)

#### **CTE Regular**

(Continuation of work program with special focus on certain issues)

7



#### **CTE Regular: Focused work**

- Para. 32 (i) Environmental requirements and market access, win-win-win
- Para. 32 (ii) Trade-Related Aspects of Intellectual Property Rights
- Para. 32 (iii) Eco-labelling
- Para. 33 Technical Assistance, Environmental Reviews
- Para. 51 Sustainable Development





#### Climate change and the WTO

The core functions of the WTO may have a place in the trade and climate change debate:

A negotiating forum

**Specialized committees** 

The administration of a set of rules



#### Specialized Committees

Committee
Technical Barriers
to Trade (CTBT)

In recent years the CTBT discussed a number of product standards and labeling requirements targeted to energy efficiency or emission control

Fuel economy standards for cars

**Eco-design requirements for energy-using products** 

**Energy efficiency programmes for consumer products** 

Emission limit values for diesel engines

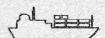
**Examples of regulations discussed so far include:** 













## Climate change related measures

# Trade and Climate Change WTO-UNEP Report

Part IV: National Mitigation and Adaptation Policies and Trade **Implications** 

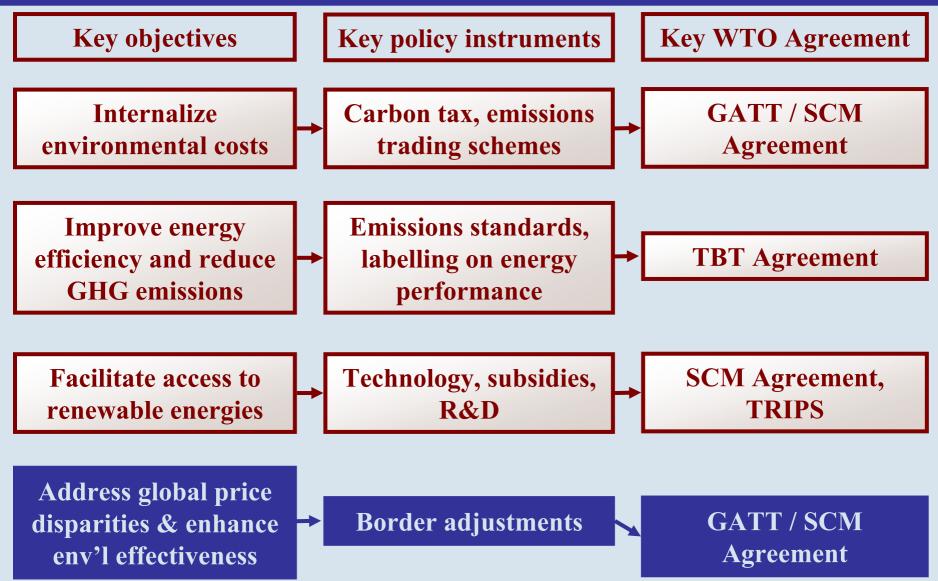


### Climate change mitigation measures

**Key objectives Key policy instruments** Carbon tax, emissions **Internalize** environmental costs trading schemes **Emissions standards**, Improve energy efficiency and reduce labelling on energy **GHG** emissions performance Technology, subsidies, Facilitate access to R&D renewable energies Address global price disparities & enhance **Border adjustments** env'l effectiveness



### Climate change mitigation measures





### WTO Tool Box of Rules

Disciplines on tariffs (border measures)

General prohibition against border quotas

General non-discrimination principle, consisting of the most-favoured-nation and national treatment principles

Rules on subsidies

Rules on technical regulations and standards

Rules for trade-related intellectual property rights

• • •



### Incentives to promote deployment of cc technologies and renewable energy

- <u>Fiscal measures</u> (e.g. tax rebates or tax credits) targeted at consumption (of certain technologies) or at facilitating investment in production of climate friendly goods and renewable technology
- Price support (e.g. feed-in tariffs, net metering) to support production of renewable energy
- <u>Investment support</u> to reduce the capital cost of installing climate friendly technologies



### Incentives to promote inventions of new cc technologies

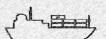
-Grants to support development of new technologies, e.g. to finance research on renewable energy technologies
-Awards (ex post or ex ante), e.g. in the context of a competition to recompense for an innovation













# Competitiveness issues, carbon leakage and the discussion on border measures



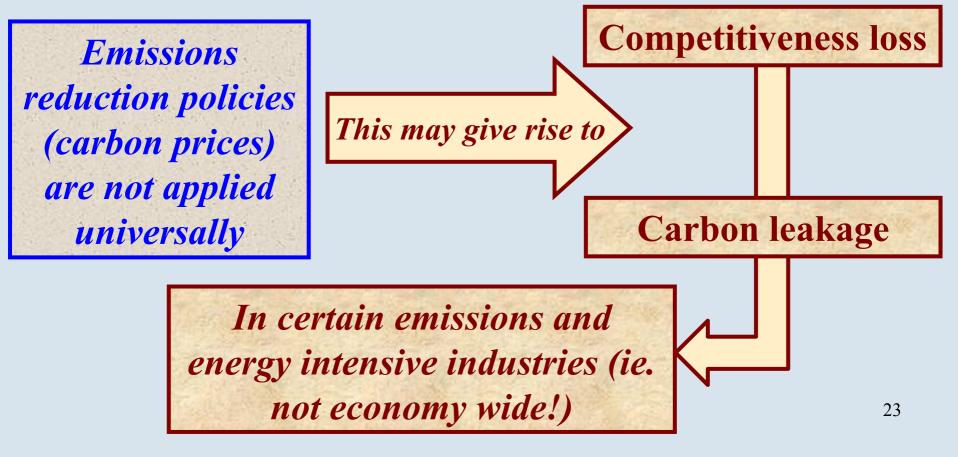
### Climate change border adjustments

#### Rationale

#### Relevant WTO rules



### Climate change border adjustments: Economic Rationale





#### Coverage?

Importance to define the instrument at hand to determine relevant WTO/GATT provisions

A border adjustment to a tax?

A border adjustment to another carbon cost, e.g. an ETS?



### A border adjustment to a regulation, e.g. an ETS?

Comparable mechanism

Imposition of a border adjustment on imports from countries that have not taken "comparable action" to reduce their emissions, as compared to the importing country



#### Justifiability?

WTO rules, as confirmed by jurisprudence

Under certain conditions,
Members can adopt trade-related
measures aimed at protecting the
environment

Essential to maintain a balance between

the right of Members to take regulatory measures to achieve legitimate policy objectives

the rights of other WTO Members under basic trade rules



#### Justifiability?

### WTO jurisprudence has confirmed that WTO rules do not trump environment

Several disputes on measures that sought to achieve a variety of policy objectives

Conservation of clean air from air pollution

Conservation of sea turtles from incidental capture in commercial fishing

Protection of human health from risks posed by asbestos

Protection of human health from risks posed by the accumulation of waste tyres



#### Justifiability?

Case law shows that implementation is key!

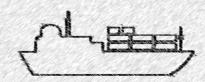


# Trade and Climate Change











Vesile Kulaçoglu
Director
Trade and Environment Division, WTO
vesile.kulacoglu@wto.org