

DRAFT TEXT

on

ADP 2-7 agenda item 3
Implementation of all the elements of decision 1/CP.17

11 November 2014

Advancing the Durban Platform for Enhanced Action

Draft by the Co-Chairs

The Conference of the Parties,

Recalling the objective of the Convention as set out in its Article 2,

Recalling decisions 1/CP.17, 2/CP.18 and 1/CP.19,

Reiterating that the work of the Ad Hoc Working Group on the Durban Platform for Enhanced Action shall be guided by the principles of the Convention,

Encouraging each Party to communicate the most ambitious contribution possible in response to decision 1/CP.19, paragraph 2(b),

Acknowledging that contributions will be undertaken in accordance with the principles of the Convention, including equity and common but differentiated responsibilities and respective capabilities,

Guided by the need to urgently address the significant gap between the likely aggregate global emissions of greenhouse gases by 2020 resulting from existing mitigation commitments and actions of Parties and aggregate emission pathways consistent with having a likely chance of holding the increase in global average temperature to below 2 °C or 1.5 °C above pre-industrial levels,

Recognizing that the technical expert meetings held during 2014 have been instrumental in identifying good practice policy options,

Acknowledging that subnational authorities, intergovernmental organizations, civil society, indigenous peoples, local communities, the private sector and cooperative initiatives are catalysing significant action and enhancing the impact of policy implementation by Parties on reducing emissions and vulnerability and building resilience to the adverse effects of climate change,

1. *Welcomes* the elaboration and consideration of elements for a draft negotiating text undertaken by the Ad Hoc Working Group on the Durban Platform for Enhanced Action in response to decision 2/CP.18, paragraph 9, and decision 1/CP.19, paragraph 2(a);
2. *Decides* that the Ad Hoc Working Group on the Durban Platform for Enhanced Action shall conclude its work as early as possible by making a recommendation for a protocol, another legal instrument or an agreed outcome with legal force under the Convention applicable to all Parties and any accompanying draft decisions for adoption by the Conference of the Parties at its twenty-first session (November–December 2015);
3. *Requests* the Ad Hoc Working Group on the Durban Platform for Enhanced Action to further intensify the process of negotiation towards the achievement of the recommendation referred to in paragraph 2 above;

4. *Affirms* that the recommendation referred to in paragraph 2 above shall address all the elements referred to in decision 1/CP.17, paragraph 5, including, inter alia, mitigation, adaptation, finance, technology development and transfer, capacity-building and transparency of action and support;
5. *Affirms* its determination to achieve political parity between mitigation and adaptation in the protocol, another legal instrument or agreed outcome with legal force referred to in paragraph 2 above;
6. *Affirms* that transparent demonstration of the full and effective implementation of existing actions and commitments is essential for providing a solid foundation for enhanced action and for building trust and confidence;
7. *Welcomes* both the progress made by Parties in domestic preparations for their intended nationally determined contributions in response to decision 1/CP.19, paragraph 2(b), and the support being provided to developing countries for the preparation of their intended nationally determined contributions in response to decision 1/CP.19, paragraph 2(d);
8. *Notes* that the scope of contributions is to be nationally determined in the context of Article 2 of the Convention;
9. *Stresses* that all Parties should include a mitigation component in their intended nationally determined contributions;
10. *Agrees* that achievement of the aggregate level of ambition indicated as necessary by the scientific findings assessed in the Fifth Assessment Report of the Intergovernmental Panel on Climate Change through nationally determined contributions requires:
 - (a) Implementation of contributions by each Party beyond any commitment or action currently undertaken by it under the Convention or its Kyoto Protocol;
 - (b) Mobilization of increasing levels of financial, technological and capacity-building support for developing country Parties, in particular those most vulnerable to the adverse effects of climate change;
11. *Recognizes* that the intended nationally determined contributions from developing countries that are particularly vulnerable to the adverse effects of climate change, especially the least developed countries and small island developing States, will reflect their efforts in the context of their specific needs and special situations;
12. *Notes* that intended nationally determined contributions associated with the different elements referred to in paragraph 5 of decision 1/CP.17 have unique characteristics and time frames;
13. *Invites* Parties, pursuant to decision 1/CP.19, paragraph 2(b), to communicate to the secretariat their intended nationally determined contributions by providing information on the type of contribution, time frames and periods, scope and coverage, expected outcomes and, if relevant, any references, methodologies and accounting approaches used, taking into consideration, as appropriate, the complementary information identified in the annex, in accordance with their national circumstances;
14. *Notes* that the arrangements specified in this decision in relation to intended nationally determined contributions are without prejudice to the legal nature of the contributions of Parties or to the content of the protocol, another legal instrument or agreed outcome with legal force referred to in paragraph 2 above;
15. *Also notes* that having to provide information when putting forward intended nationally determined contributions will facilitate domestic preparations, as well as the clarity, transparency and understanding of those contributions, without prejudice to the

legal nature of the contributions of Parties and to the protocol, another legal instrument or agreed outcome with legal force under the Convention applicable to all Parties, to be adopted by the twenty-first session of the Conference of the Parties;

16. *Further notes* that the information communicated by Parties on their intended nationally determined contributions should enhance the understanding of whether the aggregate effect of the efforts of all Parties brings global emissions on a pathway consistent with achieving the objective of the Convention, set out in its Article 2, and in light of the goal of holding the increase in global average temperature below 2 °C or 1.5 °C above pre-industrial levels, consistent with the scientific findings assessed in the Fifth Assessment Report of the Intergovernmental Panel on Climate Change;

17. *Decides*, in order to enhance understanding among Parties of the intended nationally determined contributions, to provide opportunities for seeking and providing clarification to Parties and admitted observer organizations via electronic means, noting that future arrangements will be determined by the provisions of the protocol, another legal instrument or agreed outcome with legal force under the Convention applicable to all Parties, to be adopted by the Conference of the Parties at its twenty-first session, and any decisions that will give effect to these provisions;

18. *Encourages* each Party to provide, through the electronic means referred to in paragraph 17 above, written responses through the secretariat to questions for clarification within one month of the questions being made available;

19. *Requests* the secretariat to:

(a) Publish the intended nationally determined contributions as communicated by Parties and a compilation of the information provided by Parties referred to in paragraph 13 above on the UNFCCC website;

(b) Create the electronic means referred to in paragraph 17 above and publish the questions and responses referred to in paragraph 18 above on the UNFCCC website;

20. *Also requests* the secretariat to organize workshops in conjunction with the session of the Ad Hoc Working Group on the Durban Platform for Enhanced Action to be held in June 2015 and its subsequent session with the objectives of:

(a) Enhancing the clarity, transparency and understanding of the aggregate effect of communicated intended nationally determined contributions;

(b) Facilitating efforts by Parties that have not communicated their intended nationally determined contributions up to that point;

21. *Urges* developed country Parties and other Parties in a position to do so, the operating entities of the Financial Mechanism of the Convention and any other organizations in a position to do so to continue to provide support to developing country Parties for the preparation and implementation of their intended nationally determined contributions;

22. *Requests* developed country Parties and other Parties in a position to do so, the operating entities of the Financial Mechanism of the Convention and any other organizations in a position to do so to submit to the secretariat no later than 31 January 2015, information on the support provided to developing country Parties for the preparation of their intended nationally determined contributions, and on lessons learned from this collaboration, and requests the secretariat to make this information available on the UNFCCC website;

23. *Urges* all Parties to the Kyoto Protocol to ratify and implement the Doha Amendment to the Kyoto Protocol as a matter of urgency, noting the need, in accordance

with Article 20, paragraph 4, of the Protocol, for a minimum of 144 instruments of acceptance to be deposited by Parties to the Kyoto Protocol for the Amendment to enter into force;

24. *Reiterates* its resolve set out in paragraph 3 of decision 1/CP.19, in particular in relation to the provision of technology, finance and capacity-building support for developing country Parties, recognizing that such implementation will enhance ambition in the pre-2020 period, and to this end:

(a) *Calls on* developed country Parties, other Parties included in Annex II to the Convention and other Parties in a position to do so to provide additional resources to the Green Climate Fund, the Global Environment Facility, the Technology Mechanism and the Adaptation Fund so as to enhance the efforts of these institutions, in accordance with their respective functions and mandates, to support developing country Parties in implementing their pre-2020 actions, in particular on adaptation;

(b) *Urges* all developed country Parties to ensure that the initial resource mobilization of the Green Climate Fund reaches a significant scale that reflects the needs of and challenges faced by developing countries in addressing climate change;

(c) *Reiterates its request* to developed country Parties to prepare biennial submissions on their updated strategies and approaches for scaling up climate finance from 2014 to 2020, in line with decision 3/CP.19, paragraph 10;

25. *Also reiterates* its resolve set out in paragraph 4 of decision 1/CP.19 to enhance ambition in the pre-2020 period in order to ensure the highest possible mitigation efforts under the Convention by all Parties:

(a) *Urges* each developed country Party, as well as other Parties included in Annex I to the Convention, that has not yet communicated a quantified economy-wide emission reduction target to do so;

(b) *Also urges* each developed country Party, as well as other Parties included in Annex I to the Convention, to revisit its quantified economy-wide emission reduction target under the Convention and, if it is also a Party to the Kyoto Protocol, its quantified emission limitation or reduction commitment for the second commitment period of the Kyoto Protocol, if applicable, in accordance with decision 1/CMP.8, paragraphs 7–11, with the aim of increasing such targets;

(c) *Further urges* each developing country Party that has not yet communicated a nationally appropriate mitigation action to do so, recognizing that nationally appropriate mitigation actions will be taken in the context of sustainable development, supported and enabled by technology, finance and capacity-building;

(d) *Urges* each developing country Party that has communicated nationally appropriate mitigation actions to implement them and, where appropriate, consider further action, recognizing that nationally appropriate mitigation actions will be taken in the context of sustainable development, supported and enabled by technology, finance and capacity-building;

26. *Decides* to convene a Forum on Accelerated Implementation of pre-2020 Climate Action in conjunction with the forty-second sessions of the subsidiary bodies (June 2015), with a view to:

(a) Consolidating and enhancing the collective understanding among Parties of the status of implementation of existing actions and commitments;

- (b) Considering the action taken in response to decision 1/CP.17 paragraphs 3 and 4, and to paragraphs 23–25 above;
 - (c) Understanding the importance of pre-2020 action for implementation in the post-2020 period;
 - (d) Providing input for the high-level engagement referred to in paragraph 40 below;
27. *Invites* representatives of: the operating entities of the Financial Mechanism; the Adaptation Committee; the Adaptation Fund Board; the Climate Technology Centre and Network; the Standing Committee on Finance; the Technology Executive Committee; the Chairs of the Subsidiary Body for Scientific and Technological Advice and the Subsidiary Body for Implementation; and the Executive Secretary of the secretariat to participate in the Forum referred to in paragraph 26 above in order to provide information on their activities related to the acceleration of the implementation of enhanced pre-2020 climate action;
28. *Invites* all Parties to participate in the Forum referred to in paragraph 26 above for the purpose of:
- (a) Elaborating on their experience with the implementation of existing actions and commitments, in particular quantified economy-wide emission reduction targets and nationally appropriate mitigation actions;
 - (b) Indicating their response and actions in respect of decision 1/CP.17 paragraphs 3 and 4, and paragraphs 23–25 above;
 - (c) Developing their understanding of the importance of pre-2020 action for implementation in the post-2020 period;
29. *Decides* that the workplan on enhancing mitigation ambition referred to in decision 1/CP.17, paragraph 7, aimed at ensuring the highest possible mitigation efforts by all Parties will continue until 2020 with the goal of bringing global emissions on a pathway consistent with achieving the objective of the Convention, set out in its Article 2, and for holding the increase in global average temperature below 2 °C or 1.5 °C above pre-industrial levels, consistent with the scientific findings assessed in the Fifth Assessment Report of the Intergovernmental Panel on Climate Change;
30. *Also decides* to further strengthen and accelerate activities under the workplan on enhancing mitigation ambition by continuing to:
- (a) Undertake a technical examination of opportunities for actions with high mitigation potential in relevant thematic areas, including those with adaptation and sustainable development co-benefits;
 - (b) Identify for each thematic area a range of policy options, including practices and technologies, that are substantial, scalable and replicable;
 - (c) Identify the barriers to implementation in both developed and developing countries and strategies to overcome them, including through finance, technology and capacity-building support for mitigation action in developing country Parties;
 - (d) Identify opportunities for voluntary multilateral cooperation on concrete actions related to identified mitigation opportunities.
31. *Requests* the secretariat to organize technical expert meetings in 2015 and, in cooperation with bodies under the Convention and relevant international organizations, regional and subregional follow-up meetings in a manner that:
- (a) Supports Parties in the identification of policy options and planning for their implementation;

- (b) Builds on and utilizes the related activities of and further enhances collaboration and synergies among the Technology Executive Committee, the Climate Technology Centre and Network, the Executive Board of the clean development mechanism and the operating entities of the Financial Mechanism;
 - (c) Provides meaningful and regular opportunities through these meetings for the effective engagement among experts from Parties, relevant international organizations, civil society, the private sector, subnational authorities including cities, cooperative initiatives and bodies established under the Convention;
 - (d) Assesses mitigation benefits, co-benefits, including adaptation and sustainable development co-benefits, costs of and other barriers to the implementation of policy options;
 - (e) Focuses on removing barriers to and supporting the accelerated implementation of enhanced action in both developed and developing countries, including through finance, technology and capacity-building support for action in developing country Parties;
 - (f) Facilitates enhanced engagement by all participants through the timely publication of topics to be addressed, agendas and related materials;
32. *Also requests* the secretariat to:
- (a) Update the technical paper on mitigation benefits of actions, initiatives and options to enhance mitigation ambition prior to the forty-second (June 2015) and forty-third sessions (November-December 2015) of the subsidiary bodies, drawing on information provided in submissions from Parties and observer organizations and the discussions held in the technical expert meetings referred to in paragraph 31 above;
 - (b) Disseminate the information contained in the technical paper referred to in paragraph 32(a) above, including through a publicly accessible web-based tool;
 - (c) Further enhance the visibility of actions being undertaken or planned by public and private entities including those referred to in paragraph 37 below;
 - (d) Prepare a summary for policymakers of the elements referred to in this paragraph in advance of the twenty-first session of Conference of the Parties;
33. *Encourages* Parties to enhance action through the cooperative implementation of the identified policy options¹ selected by them as most appropriate for their national circumstances;
34. *Invites* the Green Climate Fund, the Global Environment Facility, the Technology Executive Committee and the Climate Technology Centre and Network to:
- (a) Enhance their efforts to support Parties, in accordance with their respective functions and mandates, in scaling up mitigation and adaptation action through the implementation of the selected policy options referred to in paragraph 33 above;
 - (b) Engage effectively in the technical expert meetings referred to in paragraph 31 above in order to enhance the effective coordination and provision of support;
35. *Invites* submissions from Parties and admitted observer organizations on an ongoing basis that identify opportunities and policy options to reduce or limit emissions in developed and developing countries;

¹ FCCC/TP/2014/3 and Add 1, FCCC/TP/2014/13 and Add 1, 2, 3 and 4

36. *Encourages* Parties and expert organizations hosting non-UNFCCC events relevant to the workplan on enhancing mitigation ambition, including regional events, to make available and disseminate information on their outcomes so as to further the technical examination of mitigation opportunities;
37. *Agrees* that effective implementation of enhanced action requires the engagement and contribution of the broadest range of actors and therefore invites:
- (a) Parties to further incentivize, in accordance with their national circumstances, climate actions by subnational authorities, including cities, by establishing effective regulatory frameworks and financing mechanisms needed to address barriers and leverage investment;
 - (b) Subnational authorities, including cities, to scale up and replicate the existing ambitious policies, measures and action highlighted during the technical examination process;
 - (c) International organizations, civil society, private sector entities and cooperative initiatives to further scale up their efforts in assisting Parties to achieve an emission pathway consistent with limiting the global average temperature increase to below 2 °C or 1.5 °C above pre-industrial levels;
38. *Requests* the Ad Hoc Working Group on the Durban Platform for Enhanced Action to elaborate on how to accelerate enhanced action in the period 2016–2020, with a view to making recommendations to the Conference of the Parties for consideration and adoption at its twenty-first session;
39. *Welcomes* the significant impact of the climate summit, convened by the United Nations Secretary-General on 23 September 2014, in:
- (a) Mobilizing the political will for a meaningful and universal climate agreement in Paris in 2015;
 - (b) Catalysing climate action on the ground to reduce emissions and build resilience to the adverse impacts of climate change;
40. *Calls* upon Parties to intensify their high-level engagement on the Durban Platform for Enhanced Action;
41. *Agrees* that such high-level engagement should be informed by an understanding of the status of implementation of existing commitments and actions arising from the Forum referred to in paragraph 26 above and the summary for policymakers referred to in paragraph 32(d) above, as well as information on the intended nationally determined contributions referred to in paragraphs 13 and 17–20 above;
42. *Also agrees* that future high-level engagement on enhanced action within the UNFCCC process should provide for contributions from and dialogue with senior representatives of subnational authorities and other non-State actors;
43. *Notes* the estimated budgetary implications of the activities to be undertaken by the secretariat pursuant to this decision and requests that the actions of the secretariat called for in this decision be undertaken subject to the availability of financial resources.

Annex

Complementary information on intended nationally determined contributions of Parties

Option 1:

Mitigation

- Type of mitigation contribution;
- Time frame or time period;
- Base year;
- Coverage in terms of: geographical boundaries; sectors; greenhouse gases; percentage of total/national emissions covered;
- Baseline emissions and related assumptions and methodologies, including methods for the projection of carbon intensity of gross domestic product;
- A quantification of expected emission reductions, including, as applicable, estimates with and without land use, land-use change and forestry;
- Annual estimated reduction in emission intensity of the economy;
- Methodologies, emission factors and metrics used, including global warming potentials in accordance with the relevant decisions of the Conference of the Parties;
- Long-term trajectory;
- Expected use of international market mechanisms, including how double counting is avoided;
- Approach to accounting for the land-use sector;
- Estimated macroeconomic and marginal costs of achieving the commitments or targets, with a description of the methods used to estimate them;
- An indication of additional mitigation action to be achieved through the provision of support;
- Existing and/or anticipated domestic measures, including those with legal force, that support the implementation of the mitigation contribution;
- Any other information to facilitate the clarity, transparency and understanding of the mitigation contribution.

Adaptation

- Type of adaptation contribution;
- Projected climate impacts and related assumptions;
- Analysis of vulnerable sectors;
- Technology, investment and capacity-building needs;
- Nationally determined adaptation options, adaptive capacity enhancement and their costs;

- Quantification of own investments; own adaptation efforts;
- Programmes and projects per sector, including those identified in the context of a national adaptation programme of action (NAPA) and a national adaptation plan (NAP);
- Definition of adaptation needs;
- International cooperation, including cooperative actions, international and regional investments to be contributed or required and their timeline;
- Support for international and regional initiatives;
- Types of support by Parties included in Annex II to the Convention (Annex II Parties), such as grants or bilateral funding;
- Delivery mechanism and channel for the support by Annex II Parties;
- Sectors and geographical areas covered by the various types of support by Annex II Parties;
- Indicative timeline for provision of support.
- Information on the formulation and implementation of NAPs, building on the initial guidelines contained in the annex to decision 5/CP.17, including the sectors or geographical areas, the policies included and whether it is a NAP (or segment(s) of a NAP), a local adaptation plan (or segment(s) of a local adaptation plan) or a NAPA (or segment(s) of a NAPA).

Finance, technology and capacity-building

- Finance, technology and capacity-building support contribution for adaptation, including for identified adaptation options;
- Finance, technology and capacity-building support contribution for mitigation;
- Quantified financial contributions for capacity-building;
- Scale of support contribution;
- Type of support contribution;
- Time frame or time period for support contributions;
- Channel and delivery mechanism for support contribution;
- Future contributions to various funds and other channels available, including estimates of private resources directly mobilized by public funds;
- Identification of finance, technology and capacity-building needs, including investment needs, related to intended nationally determined contributions;
- Annual expected levels of climate finance;
- Policies and measures to provide clarity on where countries are on the pathway to achieving the collective goal defined for the provision of support;
- A quantification of the national investment made on mitigation and adaptation;
- Efforts to mobilize and provide resources for domestic climate action and/or efforts to enhance the national enabling environment.

Other

- Indicators relating to fairness and ambition and their application;
- A description of how the contribution relates to the objective of the Convention, including how it responds to the need for ambition and for a fair distribution of effort;
- Additional specific information depending on the type of contribution;
- Any other information, as appropriate.

Option 2:

Mitigation

Developed country Parties and other Parties included in Annex I to the Convention

- Information relevant to enhanced action on their specific commitments to undertake mitigation under Article 4, paragraph 2(a) and (b), of the Convention, similar to that identified in decision 2/CP.17, paragraph 5, and its annex I, paragraphs 2–12, using the relevant common tabular format for submitting such information, as provided in the annex to decision 19/CP.18:

- Base year and time frame;
- Global warming potential values;
- Coverage of gases and coverage of sectors;
- Greenhouse gas trends/projections and expected greenhouse gas emission reductions up to 2030;
- The role of land use, land-use change and forestry;
- Carbon credits from market-based mechanisms;
- Associated assumptions and conditions related to the ambition of the pledges;
- Legislations, policies and measures to be implemented related to the intended nationally determined contributions on mitigation;
- Potential social and economic consequences of response measures.

Parties not included in Annex I to the Convention (developing country Parties)

- On a voluntary basis, information relevant to their enhanced action to implement the Convention, subject to the provision of support from, inter alia, developed country Parties, in accordance with decision 1/CP.19, paragraph 2(d), similar to that identified in decision 2/CP.17, paragraphs 34 and 46, and its annex III, paragraphs 3–13, such as:

- Underlying assumptions and methodologies;
- Sectors and gases covered;
- Global warming potentials used;
- Estimated mitigation outcomes.

Adaptation

Developed country Parties and other Parties included in Annex II to the Convention

- Information on financing to be provided to developing countries pursuant to Article 4, paragraph 4, of the Convention, similar to the information relevant to the implementation of decision 5/CP.17, paragraphs 21 and 32, decision 12/CP.18, paragraphs 3 and 5, and decision 18/CP.19, paragraphs 4 and 6.

Developing country Parties

- Information on the development and financing needs of NAPs, similar to that identified in decision 5/CP.17.

Finance

Developed country Parties and other Parties included in Annex II to the Convention

- Information similar to that identified in decision 2/CP.17, paragraph 48, and its annex I, paragraphs 13–20, using the relevant common tabular format for submitting such information as provided in the annex to decision 19/CP.18, specifying the type, amount, sources, channel, mechanism and/or road map for the support, as well as an indication of which resources are new and additional.

Developing country Parties

- Information similar to that identified in decision 2/CP.17, annex III, paragraphs 14–16.

Technology transfer

Developed country Parties and other Parties included in Annex II to the Convention

- Information similar to that identified in decision 2/CP.17, paragraph 48, and its annex I, paragraphs 13–15, 21 and 22, using the relevant common tabular format for submitting such information as provided in the annex to decision 19/CP.18, specifying the type, amount, sources, channel, mechanism and/or road map for the support, as well as an indication of which resources are new and additional.

Developing country Parties

- Information similar to that identified in decision 2/CP.17, annex III, paragraphs 14–16.

Capacity-building

Developed country Parties and other Parties included in Annex II to the Convention

- Information similar to that identified in decision 2/CP.17, paragraph 48, and its annex I, paragraphs 13–15 and 23, using the relevant common tabular format for such information as provided in the annex to decision 19/CP.18, specifying the type, amount, sources, channel, mechanism and/or road map for the support, as well as an indication of which resources are new and additional.

Developing country Parties

- Information similar to that identified in decision 2/CP.17, annex III, paragraphs 14–16.

Option 3:

Mitigation

- Type of mitigation contribution;
- Time frame or time period;
- Base year;
- Coverage in terms of: geographical boundaries; sectors; greenhouse gases; percentage of total/national emissions covered;
- Baseline emissions and related assumptions and methodologies, including methods for the projection of carbon intensity of gross domestic product;
- A quantification of expected emission reductions, including, as applicable, estimates with and without land use, land-use change and forestry;
- Annual estimated reduction in emission intensity of the economy;
- Methodologies, emission factors and metrics used, including global warming potentials, in accordance with the relevant decisions of the Conference of the Parties;
- Long-term trajectory;
- Expected use of international market mechanisms, including how double counting will be avoided;
- Approach to accounting for the land-use sector;
- Estimated macroeconomic and marginal costs of achieving the commitments or targets, with a description of the methods used to estimate them;
- An indication of additional mitigation action to be achieved through the provision of support;
- Existing and/or anticipated domestic measures, including those with legal force, that support the implementation of the mitigation contribution;
- Any other information to facilitate the clarity, transparency and understanding of the mitigation contribution.
