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### Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol **Eighth session** Doha, 26 November to 7 December 2012

Agenda item 22(a) **Conclusion of the session** Adoption of the report of the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol on its eighth session

## Draft report of the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol on its eighth session

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# **Part one: Proceedings**

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# Part two: Action taken by the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol on its eighth session

### I. Opening of the session

(Agenda item 1)

1. The eighth session of the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol (CMP), convened pursuant to Article 13, paragraph 6, of the Kyoto Protocol, was opened at the Qatar National Convention Centre in Doha, Qatar, on 26 November 2012 by the Chairman of the Qatar Administrative Control and Transparency Authority, Mr. Abdullah bin Hamad Al-Attiyah, President of the CMP at its eighth session.<sup>1</sup>

### **II.** Organizational matters

(Agenda item 2)

#### A. Adoption of the agenda

(Agenda item 2(a))

2. At its 1<sup>st</sup> meeting,<sup>2</sup> on 26 November, the CMP had before it a note by the Executive Secretary containing the provisional agenda and annotations (FCCC/KP/CMP/2012/1). The provisional agenda was prepared in agreement with the President of the CMP at its seventh session, taking into account views expressed by Parties during the thirty-sixth session of the Subsidiary Body for Implementation (SBI) and after consultation with the Bureau of the CMP.

3. Following the proposal of the President of the CMP at its eighth session, the CMP adopted the agenda as follows:

- 1. Opening of the session.
- 2. Organizational matters:
  - (a) Adoption of the agenda;
  - (b) Election of replacement officers;
  - (c) Organization of work, including the sessions of the subsidiary bodies;
  - (d) Approval of the report on credentials.
- 3. Reports of the subsidiary bodies:
  - (a) Report of the Subsidiary Body for Scientific and Technological Advice;
  - (b) Report of the Subsidiary Body for Implementation.
- 4. Report of the Ad Hoc Working Group on Further Commitments for Annex I Parties under the Kyoto Protocol.

<sup>&</sup>lt;sup>1</sup> The eighth session of the CMP was held in conjunction with the eighteenth session of the Conference of the Parties (COP). The proceedings of the COP are contained in a separate report. References to statements and an address of welcome made at the opening of the United Nations Climate Change Conference are contained in the report of the COP. The proceedings of the joint meetings of the COP and the CMP convened during the high-level segment of the sessions are reproduced in both reports. All documentation and webcasts of the proceedings are available on the UNFCCC website at < http://unfccc4.meta-fusion.com/kongresse/cop18/templ/ovw\_onDemand.php?id\_kongressmain=231>. This URL is temporary and will change upon publication of the final report.

<sup>&</sup>lt;sup>2</sup> Meetings of the CMP referred to in this report are plenary meetings.

- 5. Consideration of proposals by Parties for amendments to the Kyoto Protocol.
- 6. Proposal from Kazakhstan to amend Annex B to the Kyoto Protocol.
- 7. Issues relating to the clean development mechanism.
- 8. Issues relating to joint implementation:
  - (a) Guidance on joint implementation;
  - (b) Review of the joint implementation guidelines.
- 9. Matters relating to compliance under the Kyoto Protocol:
  - (a) Report of the Compliance Committee;
  - (b) Amendment of the Kyoto Protocol in respect of procedures and mechanisms relating to compliance.
- 10. Adaptation Fund:
  - (a) Report of the Adaptation Fund Board;
  - (b) Initial review of the Adaptation Fund.
- 11. Issues relating to the international transaction log.
- 12. National communications from Parties included in Annex I to the Convention that are also Parties to the Kyoto Protocol.
- 13. Annual compilation and accounting report for Annex B Parties under the Kyoto Protocol.
- 14. Capacity-building under the Kyoto Protocol.
- 15. Matters relating to Article 2, paragraph 3, of the Kyoto Protocol.
- 16. Matters relating to Article 3, paragraph 14, of the Kyoto Protocol.
- 17. Other matters referred to the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol by the subsidiary bodies.
- 18. Administrative, financial and institutional matters:
  - (a) Audited financial statements for the biennium 2010–2011;
  - (b) Budget performance for the biennium 2012–2013;
  - (c) Privileges and immunities for individuals serving on constituted bodies established under the Kyoto Protocol.
- 19. High-level segment.
- 20. Statements by observer organizations.
- 21. Other matters.
- 22. Conclusion of the session:
  - (a) Adoption of the report of the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol on its eighth session;
  - (b) Closure of the session.

#### B. **Election of replacement officers**

(Agenda item 2(b))

At the 1<sup>st</sup> meeting, on 26 November, the President recalled that, under the Kyoto 4. Protocol, any member of the Bureau representing a Party to the Convention but, at that time, not a Party to the Kyoto Protocol, shall be replaced by an additional member to be elected by and from among the Parties to the Kyoto Protocol.

5. The President proposed to return to this sub-item in due course during the session, once consultations were undertaken and outstanding nominations were received.

(To be completed)

#### C. Organization of work, including the sessions of the subsidiary bodies (Agenda item 2(c))

At the 1<sup>st</sup> meeting, on 26 November, the President drew the attention of the CMP to 6. the annotations to the provisional agenda contained in document FCCC/KP/CMP/2012/1. He noted that the subsidiary bodies would be convened with the aim of developing, before their sessions ended on 1 December, draft decisions and conclusions for submission to the CMP. He also noted that the Ad Hoc Working Group on Further Commitments for Annex I Parties under the Kyoto Protocol (AWG-KP) would submit the results of its work before the end of the session.

On a proposal by the President, the CMP decided to refer items to the subsidiary 7. bodies for consideration and the submission of appropriate draft decisions or conclusions, as follows:

Subsidiary Body for Scientific and Technological Advice

Item 15 Matters relating to Article 2, paragraph 3, of the Kyoto Protocol

Subsidiary Body for Implementation

- Item 9(b) Amendment of the Kyoto Protocol in respect of procedures and mechanisms relating to compliance
- Initial review of the Adaptation Fund Item 10(b)
- Item 11 Issues relating to the international transaction log
- Item 12 National communications from Parties included in Annex I to the Convention that are also Parties to the Kvoto Protocol
- Item 13 Annual compilation and accounting report for Annex B Parties under the Kyoto Protocol
- Item 14 Capacity-building under the Kyoto Protocol
- Item 16 Matters relating to Article 3, paragraph 14, of the Kyoto Protocol
- Audited financial statements for the biennium 2010-2011 Item 18(a)
- Item 18(b) Budget performance for the biennium 2012–2013

8. With regard to agenda item 4, "Report of the Ad Hoc Working Group on Further Commitments for Annex I Parties under the Kyoto Protocol", the President recalled that the CMP, by its decision 1/CMP.7, requested the AWG-KP to aim to deliver the results of its work, pursuant to decision 1/CMP.1, in time to complete its work by the eighth session of the CMP. He informed the CMP that the AWG-KP was expected to forward to the CMP a

set of amendments to the Kyoto Protocol to allow the second commitment period to start promptly on 1 January 2013.

9. The President informed delegates that the Chair of the AWG-KP, Ms. Madeleine Rose Diouf Sarr (Senegal), would report to the CMP on the work of the group upon its completion at a later meeting and invited Ms. Diouf Sarr to provide information about the organization of the work of the AWG-KP.

10. He also informed delegates that the SBI and the Subsidiary Body for Scientific and Technological Advice would submit the results of their work before the end of the session.

11. The CMP agreed to proceed on the basis of the proposal made by the President.

12. The President informed delegates that he would convene an informal ministerial round table on 5 December. In addition, the President held regular informal stocktaking meetings during the session.

13. General statements were made by the representatives of Algeria (on behalf of the Group of 77 and China), the European Union (on behalf of the European Union and its 27 member States and Croatia), Australia (on behalf of the Umbrella Group), Swaziland (on behalf of the African States), Mexico (on behalf of the Environmental Integrity Group), Nauru (on behalf of the Alliance of Small Island States), China (on behalf of Brazil, South Africa, India and China), Gambia (on behalf of the least developed countries (LDCs)), Saudi Arabia (on behalf of the Arab Group), Papua New Guinea (on behalf of the Coalition for Rainforest Nations), Philippines (on behalf of Algeria, Argentina, Bolivia (Plurinational State of), Democratic Republic of the Congo, Dominica, Ecuador, Egypt, El Salvador, India, Iran (Islamic Republic of), Kuwait, Malaysia, Mali, Mauritania, Nicaragua, Pakistan, Paraguay, Philippines, Saudi Arabia, Sri Lanka, Sudan and Venezuela (Bolivarian Republic of)), Bolivia (Plurinational State of) (on behalf of the Bolivarian Alliance for the Peoples of Our America – Peoples' Trade Treaty) and Nicaragua (on behalf of the Central American Integration System). One party made a statement.<sup>3</sup>

14. Statements were made by representatives of two non-governmental organization constituencies (environmental non-governmental organizations and youth non-governmental organizations).

#### **D.** Approval of the report on credentials

(Agenda item 2(d))

(To be completed)

### **III.** Reports of the subsidiary bodies

(Agenda item 3)

# A. Report of the Subsidiary Body for Scientific and Technological Advice (Agenda item 3(a))

<sup>&</sup>lt;sup>3</sup> The full webcasts of the plenary sessions are available at <http://unfccc4.metafusion.com/kongresse/cop18/templ/ovw\_live.php?id\_kongressmain=231>. This URL is temporary and will change upon publication of the final report.

**B.** Report of the Subsidiary Body for Implementation (Agenda item 3(b))

(To be completed)

IV. Report of the Ad Hoc Working Group on Further Commitments for Annex I Parties under the Kyoto Protocol

(Agenda item 4)

(To be completed)

# V. Consideration of proposals by Parties for amendments to the Kyoto Protocol

(Agenda item 5)

15. At its 2 <sup>nd</sup> meeting,	on 28 November, the CMP	had before it documents				
FCCC/KP/CMP/2009/2,	FCCC/KP/CMP/2009/3,	FCCC/KP/CMP/2009/4,				
FCCC/KP/CMP/2009/5,	FCCC/KP/CMP/2009/6,	FCCC/KP/CMP/2009/7,				
FCCC/KP/CMP/2009/8,	FCCC/KP/CMP/2009/9,	FCCC/KP/CMP/2009/10,				
FCCC/KP/CMP/2009/11,	FCCC/KP/CMP/2009/12,	FCCC/KP/CMP/2009/13,				
FCCC/KP/CMP/2010/3 and FCCC/KP/CMP/2012/2.						

16. The President recalled that the CMP had considered this agenda item at its fifth and sixth sessions and that the CMP, at its seventh session, had considered 13 of the 14 proposals (as contained in the documents listed in para. 15 above) to amend the Kyoto Protocol. At that session the CMP had decided to keep the matter open and to include this item on the provisional agenda of CMP 8, pursuant to rules 10(c) and 16 of the draft rules of procedure being applied. The President informed delegates that subsequently, an additional proposal, under this agenda item, had been submitted by Nauru in 2012.

17. The President opened the floor for statements from Parties, of which there were none.

18. The President proposed to keep this item open and await the results of the work of the AWG-KP.

(To be completed)

## VI. Proposal from Kazakhstan to amend Annex B to the Kyoto Protocol

(Agenda item 6)

19. At its  $2^{nd}$  meeting, on 28 November, the CMP considered this item, which was included in the agenda pursuant to a proposal from Kazakhstan (FCCC/KP/CMP/2010/4).

20. The President invited Kazakhstan to make a statement.

21. In addition, a representative of one Party made a statement.

22. On a proposal by the President, the CMP agreed to hold informal consultations, facilitated by Mr. Philip Gwage (Uganda), on this matter.

## VII. Issues relating to the clean development mechanism

(Agenda item 7)

23. At the 2<sup>nd</sup> meeting, on 28 November, the President referred delegates to documents FCCC/KP/CMP/2012/3 (Part I and II) and FCCC/KP/CMP/2012/11 containing, respectively, the annual report of the Executive Board of the clean development mechanism (CDM) and its recommendations. The annual report covers activities in the period from 27 October 2011 to 13 September 2012.

24. At the invitation of the President, the Chair of the Executive Board of the CDM, Mr. Maosheng Duan (China), provided an overview of the Board's annual report to the CMP. He highlighted important milestones achieved in 2012 and provided examples of how the CDM is being used as a tool to incentivize investment in climate change mitigation and sustainable development. The Chair reported on the major achievements towards increasing the scalability, reach, objectivity and efficiency of the mechanism, including the adoption of key guidelines relating to standardized baselines and the agreement on a system for project participants to report, in a consistent and transparent manner, the expected sustainable development benefits of their projects. He also informed delegates of the development of guidelines that streamline project assessment for small-scale projects, a move that will extend the benefits of the CDM to countries currently underrepresented in the mechanism, and of work under way to improve the accreditation system to ensure that verification of emission reductions is in accordance with strict and transparent standards.

25. In pointing out the continuous evolution and improvement of the CDM, the Chair noted the importance of the review of the modalities and procedures of the CDM that will be carried out next year as a means of further strengthening the underlying processes, and stressed the commitment of the Board to examining how the CDM might be of best use to Parties in future. He stressed the crucial need for Parties, in addition to providing clarity on ambitious emission targets, to send a clear signal on the value of the CDM within the context of future international action on climate change.

26. The President thanked all the Board members for their hard work and acknowledged the achievements made in the past year.

27. Representatives of 18 Parties made statements, including one speaking on behalf of the European Union and its member States and one speaking on behalf of the LDCs.

28. Statements were also made by a representative of one intergovernmental organization and by one non-governmental organization constituency (business and industry non-governmental organizations).

29. The President noted that, in order to acknowledge the work of the Executive Board and to guide it further, the CMP would need to adopt a decision under this agenda item at its eighth session. Following his proposal, the CMP decided to establish a contact group, co-chaired by Mr. Giza Gaspar Martins (Angola) and Mr. Kunihiko Shimada (Japan), on this matter.

30. The President reminded Parties that several members and alternate members of the CDM Executive Board needed to be elected by the CMP at the session.

### VIII. Issues relating to joint implementation

(Agenda item 8)

### A. Guidance on joint implementation

(Agenda item 8(a))

### B. Review of the joint implementation guidelines

(Agenda item 8(b))

31. At the 2<sup>nd</sup> meeting, on 28 November, the President referred delegates to document FCCC/KP/CMP/2012/4 containing the seventh annual report of the Joint Implementation Supervisory Committee (JISC).

32. At the invitation of the President, the Chair of the JISC, Mr. Wolfgang Seidel (Germany), gave an oral report to the CMP.

33. The Chair stated that joint implementation (JI) had fulfilled its mandate by incentivizing investment in projects that reduce greenhouse gas (GHG) emissions and helping bring about low-cost GHG reductions. He also noted that JI was at a critical juncture and facing an uncertain future, and that Parties needed to take action in Doha to ensure a smooth transition for JI into a second commitment period under the Kyoto Protocol.

34. The Chair provided an overview of the detailed recommendations developed by the JISC, in consultation with stakeholders and taking into account the views submitted by Parties, on how the JI mechanism could evolve. They include running JI under a single, but optimized track, the regulation of which would be devolved largely to host countries. He concluded by informing delegates that, in preparing transitional measures and recommendations for revised JI guidelines, the JISC had done its utmost to ensure that the mechanism remained viable for the future.

35. The President thanked all members and alternate members of the JISC for their hard work during the past year.

36. A representative of one Party made a statement.

37. The President noted that, in order to acknowledge the work accomplished and to provide further guidance on JI, the CMP would need to adopt a decision under this agenda sub-item at its eighth session. Following his proposal, the CMP decided to establish a contact group, co-chaired by Mr. Balisi Gopolang (Botswana) and Mr. Helmut Hojesky (Austria), on this matter.

38. The President also reminded Parties that several members and alternate members of the JISC needed to be elected by the CMP at the session.

# IX. Matters relating to compliance under the Kyoto Protocol

(Agenda item 9)

### A. Report of the Compliance Committee

(Agenda item 9(a))

39. At the 2<sup>nd</sup> meeting, on 28 November, the President referred delegates to document FCCC/KP/CMP/2012/6 containing the seventh annual report of the Compliance Committee, which provides information on the activities of the Committee during its seventh year of operation, from 14 October 2011 to 25 October 2012.

40. The President invited one of the co-chairpersons of the plenary of the Compliance Committee, Mr. Khalid Abuleif (Saudi Arabia), to provide an overview of the annual report to the CMP.

41. The co-chairperson reported that 2012 had been the busiest year thus far for the enforcement branch of the Committee with regard to questions of implementation relating to five Parties, resulting in the adoption of 25 decisions. He reported that the peak in the work of the branch was a reflection of the challenges that Parties included in Annex I faced in relation to their national GHG inventory systems and the maturity of the review process under the Kyoto Protocol. The co-chairperson also reported that the enforcement branch had reinstated the eligibility of four Parties to participate in the flexible mechanisms and that new questions of implementation with respect to one Party's inventory were under discussion. Turning to the work of the facilitative branch of the Committee, he highlighted how the branch had developed a deeper understanding of its function to provide early warning for potential non-compliance and had agreed on indicative working arrangements to guide its work in this area.

42. The co-chairperson informed the CMP that the Committee looked forward to the challenges relating to the true-up period and compliance assessment for the first commitment period under the Kyoto Protocol and to reflecting on the impacts on its work of decisions to be taken by the CMP at this session.

43. The President thanked all the Committee members for their hard work during the past year then opened the floor for statements from Parties, of which there were none.

44. The President noted that a decision would need to be adopted by the CMP under this agenda sub-item at its eighth session. On a proposal by the President, the CMP agreed to hold informal consultations, facilitated by Mr. Ilhomjon Rajabov (Tajikistan) and Ms. Christina Voigt (Norway), on this matter.

45. The President also reminded Parties that an alternate member of the facilitative branch of the Compliance Committee needed to be elected by the CMP at the session.

(To be completed)

# **B.** Amendment of the Kyoto Protocol in respect of procedures and mechanisms relating to compliance

(Agenda item 9(b))

### X. Adaptation Fund

(Agenda item 10)

#### A. Report of the Adaptation Fund Board

(Agenda item 10(a))

46. At the 2<sup>nd</sup> meeting, on 28 November, the President referred delegates to document FCCC/KP/CMP/2012/7 containing the annual report of the Adaptation Fund Board to the CMP, which covers activities in the period from 30 November 2011 to 30 June 2012.

At the invitation of the President, the Chair of the Adaptation Fund Board, Mr. Luis 47. Santos (Uruguay), provided an overview of the Board's activities, noting that projects approved since the Fund was first operationalized were at an advanced stage of implementation. He also noted that the number of accredited national implementation entities had increased to 14, largely due to the regional and subregional workshops conducted over the past two years to raise awareness of the accreditation process and requirements. The Chair informed delegates that the Board had accredited a new multilateral implementing entity, the United Nations Educational, Scientific and Cultural Organization, and that there were more than 20 new applications for accreditation to be considered by the Board at its next meeting. Reporting on the total amount of resources assigned by the Board for implementing projects and programmes over the past two years (USD 166.5 million), the Chair noted that the Board was concerned with the recent drastic reduction in the price of certified emission reduction units, which are the Fund's main source of income. He concluded by thanking Parties that had provided donations to the Fund.

48. The President thanked all the members and alternate members of the Adaptation Fund Board for their hard work during the past year.

49. Representatives of 10 Parties made statements.

50. The President noted that, in order to acknowledge the work accomplished by the Adaptation Fund Board and to guide it further, the CMP would need to adopt a decision under this agenda sub-item at its eighth session. On his proposal, the CMP decided to establish a contact group, co-chaired by Ms. Diane Barclay (Australia) and Ms. Ruleta Camacho (Antigua and Barbuda), on this matter.

51. The President also reminded Parties that the CMP needed to elect members and alternate members of the Adaptation Fund Board at the session.

(To be completed)

#### **B.** Initial review of the Adaptation Fund

(Agenda item 10(b))

(To be completed)

### XI. Issues relating to the international transaction log

(Agenda item 11)

XII. National communications from Parties included in Annex I to the Convention that are also Parties to the Kyoto Protocol (Agenda item 12)

(To be completed)

## XIII. Annual compilation and accounting report for Annex B Parties under the Kyoto Protocol

(Agenda item 13)

(To be completed)

### XIV. Capacity-building under the Kyoto Protocol (Agenda item 14)

(To be completed)

### XV. Matters relating to Article 2, paragraph 3, of the Kyoto Protocol

(Agenda item 15)

(To be completed)

## XVI. Matters relating to Article 3, paragraph 14, of the Kyoto Protocol

(Agenda item 16)

(To be completed)

### XVII. Other matters referred to the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol by the subsidiary bodies (Agenda item 17)

(To be completed)

# XVIII. Administrative, financial and institutional matters (Agenda item 18)

A. Audited financial statements for the biennium 2010–2011 (Agenda item 18(a))

# **B.** Budget performance for the biennium 2012–2013 (Agenda item 18(b))

(To be completed)

# C. Privileges and immunities for individuals serving on constituted bodies established under the Kyoto Protocol

(Agenda item 18(c))

52. At the  $2^{nd}$  meeting, on 28 November, the President recalled that the CMP, at its second session, had requested the SBI to consider this sub-agenda item with a view to forwarding a draft decision for adoption at a future session.

53. He informed delegates that the SBI had concluded discussions on this issue at its thirty-sixth session and had forwarded draft treaty arrangements for consideration at the present session.

54. The President then opened the floor for statements from Parties, of which there were none.

55. On a proposal by the President, the CMP agreed to hold informal consultations, facilitated by Mr. Javier Díaz Carmona (Costa Rica), on this matter.

### XIX. High-level segment

(Agenda item 19)

56. A welcoming ceremony, attended by the Emir of Qatar, His Highness Sheikh Hamad bin Khalifa Al Thani, the Emir of Kuwait, His Highness Sheikh Sabah IV Al-Ahmad Al-Jaber Al-Sabah, the Secretary-General of the United Nations, Mr. BAN Ki-moon, the President of the United Nations General Assembly, Mr. Vuk Jeremić, the President of COP 18 and CMP 8, Mr. Al-Attiyah, the Executive Secretary of the UNFCCC, Ms. Figueres, and other dignitaries, was held on 4 December.

57. The joint high-level segment of the Conference of the Parties (COP) at its eighteenth session and the CMP at its eighth session was opened by the President of the COP and the CMP at the  $3^{rd}$  meetings of the COP and the CMP, on 4 December.

### XX. Statements by observer organizations

(Agenda item 20)

(To be completed)

### XXI. Other matters

(Agenda item 21)

# XXII. Conclusion of the session

(Agenda item 22)

A. Adoption of the report of the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol on its eighth session (Agenda item 22(a))

(To be completed)

**B.** Closure of the session (Agenda item 22(b))

(To be completed)

### Annexes