



**Ad Hoc Working Group on Long-term Cooperative Action
under the Convention****Report of the Ad Hoc Working Group on Long-term
Cooperative Action under the Convention on the first
part of its fifteenth session, held in Bonn from
15 to 24 May 2012**

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I. Opening of the session

(Agenda item 1)

1. The first part of the fifteenth session of the Ad Hoc Working Group on Long-term Cooperative Action under the Convention (AWG-LCA) was held at the Maritim Hotel in Bonn, Germany, from 15 to 24 May 2012.
2. On 15 May, the Chair of the AWG-LCA, Mr. Aysar Tayeb (Saudi Arabia), opened the session and welcomed all Parties and observers.
3. The Chair reminded Parties that the AWG-LCA was to complete its work and reach the agreed outcome pursuant to decision 1/CP.13 through decisions adopted at the sixteenth, seventeenth and eighteenth sessions of the Conference of the Parties (COP), at which time the AWG-LCA shall be terminated.
4. The Chair invited Parties to present the outcomes of initiatives taken by Parties that are of direct relevance to the negotiations under the AWG-LCA. Four Parties¹ provided information on relevant initiatives, including South Africa, in its capacity as the Presidency of the COP at its seventeenth session and the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol (CMP) at its seventh session. A representative of South Africa informed delegates about activities undertaken in order to facilitate work towards the success of COP 18 and urged the AWG-LCA to prioritize in its agenda the finalization of those matters assigned to the AWG-LCA by decision 2/CP.17.

II. Organizational matters

(Agenda item 2)

5. The AWG-LCA considered this item, comprising sub-item 2(a), "Adoption of the agenda", and sub-item 2(b), "Organization of the work of the session", at its 1st and 2nd meetings, on 15 and 17 May, respectively. It had before it documents FCCC/AWGLCA/2012/1 and FCCC/AWGLCA/2012/2.
6. At the 1st meeting, the Chair of the AWG-LCA drew delegates' attention to the workshops to be held during the session as mandated by decision 2/CP.17:
 - (a) A workshop on equitable access to sustainable development, held on 16 May and chaired by the Chair of the AWG-LCA;
 - (b) A workshop on clarification of the developed country Parties' quantified economy-wide emission reduction targets and related assumptions and conditions, held on 17 May and chaired by Mr. Andrej Kranjc (Slovenia);
 - (c) A workshop to further the understanding of the diversity of nationally appropriate mitigation actions by developing country Parties, underlying assumptions and any support needed for implementation of these actions, held on 18 May and chaired by Mr. Gary Theseira (Malaysia);
 - (d) A workshop on a framework for various approaches, held on 19 May and chaired by Ms. Alexa Kleysteuber (Chile);
 - (e) A workshop on the new market-based mechanism, held on 19 May and co-chaired by Ms. Kleysteuber and Mr. Clifford Mahlung (Jamaica).

¹ India, Japan, Kenya and South Africa.

7. At the same meeting, the AWG-LCA considered the note by the Executive Secretary containing the provisional agenda and annotations.² The AWG-LCA agreed that informal consultations would be convened by the Chair on the agenda of the AWG-LCA at its fifteenth session and on how the AWG-LCA should proceed in its work.

8. At the same meeting, statements were made by representatives of 35 Parties, including statements on behalf of the Group of 77 and China, the Environmental Integrity Group (EIG), the Umbrella Group, the European Union and its member States, the Alliance of Small Island States (AOSIS), the African States, the least developed countries (LDCs), six Parties from the Bolivarian Alliance for the Peoples of Our America – Peoples' Trade Treaty, the League of Arab States, the Coalition for Rainforest Nations, the Group of Mountainous Landlocked Developing Countries, the Central American Integration System, the BASIC (Brazil, China, India and South Africa) countries, four Parties undergoing the process of transition to a market economy and seven Parties.

9. At its 2nd meeting, the Chair of the AWG-LCA reported on his consultations with Parties, which had resulted in an understanding among Parties on the agenda and the organization of work. Based on this understanding, the Chair proposed adopting the provisional agenda as contained in document FCCC/AWGLCA/2012/L.1, including the footnote.³ Following this proposal by the Chair, the AWG-LCA adopted the following agenda:⁴

1. Opening of the session.
2. Organizational matters:
 - (a) Adoption of the agenda;
 - (b) Organization of the work of the session.
3. Preparation of an agreed comprehensive and balanced outcome to be presented to the Conference of the Parties for adoption at its eighteenth session, to enable the full, effective and sustained implementation of the Convention through long-term cooperative action now, up to and beyond 2012, pursuant to decision 1/CP.13, taking into account decisions adopted by the Conference of the Parties at its sixteenth and seventeenth sessions and recognizing that the work of the Ad Hoc Working Group on Long-term Cooperative Action under the Convention includes both implementation tasks and issues that are still to be concluded:
 - (a) A shared vision for long-term cooperative action, including a long-term global goal for emission reductions, to achieve the ultimate objective of the Convention, in accordance with the provisions and principles of the Convention, in particular the principle of common but differentiated responsibilities and respective capabilities, and taking into account social and economic conditions and other relevant factors;
 - (b) Enhanced national/international action on mitigation of climate change:

² FCCC/AWGLCA/2012/1.

³ See footnote 4 below.

⁴ Items on the agenda have enjoyed different levels of progress through decisions adopted by the Conference of the Parties at its sixteenth and seventeenth sessions. Taking into account the progress achieved, some items may not need further work under the Ad Hoc Working Group on Long-term Cooperative Action under the Convention.

- (i) Measurable, reportable and verifiable nationally appropriate mitigation commitments or actions, including quantified emission limitation and reduction objectives, by all developed country Parties, while ensuring the comparability of efforts among them, taking into account differences in their national circumstances;
 - (ii) Nationally appropriate mitigation actions by developing country Parties in the context of sustainable development, supported and enabled by technology, financing and capacity-building, in a measurable, reportable and verifiable manner;
 - (iii) Policy approaches and positive incentives on issues relating to reducing emissions from deforestation and forest degradation in developing countries; and the role of conservation, sustainable management of forests and enhancement of forest carbon stocks in developing countries;
 - (iv) Cooperative sectoral approaches and sector-specific actions, in order to enhance implementation of Article 4, paragraph 1(c), of the Convention;
 - (v) Various approaches, including opportunities for using markets, to enhance the cost-effectiveness of, and to promote, mitigation actions, bearing in mind different circumstances of developed and developing countries;
 - (vi) Economic and social consequences of response measures;
 - (vii) Ways to strengthen the catalytic role of the Convention in encouraging multilateral bodies, the public and private sectors and civil society, building on synergies among activities and processes, as a means to support mitigation in a coherent and integrated manner;
- (c) Enhanced action on adaptation:
- (i) International cooperation to support urgent implementation of adaptation actions, including through vulnerability assessments, prioritization of actions, financial needs assessments, capacity-building and response strategies, integration of adaptation actions into sectoral and national planning, specific projects and programmes, means to incentivize the implementation of adaptation actions, and other ways to enable climate-resilient development and reduce vulnerability of all Parties, taking into account the urgent and immediate needs of developing countries that are particularly vulnerable to the adverse effects of climate change, especially the least developed countries and small island developing States, and further taking into account the needs of countries in Africa affected by drought, desertification and floods;
 - (ii) Risk management and risk reduction strategies, including risk sharing and transfer mechanisms such as insurance;
 - (iii) Disaster reduction strategies and means to address loss and damage associated with climate change impacts in developing countries that are particularly vulnerable to the adverse effects of climate change;
 - (iv) Economic diversification to build resilience;

- (v) Ways to strengthen the catalytic role of the Convention in encouraging multilateral bodies, the public and private sectors and civil society, building on synergies among activities and processes, as a means to support adaptation in a coherent and integrated manner;
 - (d) Enhanced action on technology development and transfer to support action on mitigation and adaptation:
 - (i) Effective mechanisms and enhanced means for the removal of obstacles to, and provision of financial and other incentives for, scaling up of the development and transfer of technology to developing country Parties in order to promote access to affordable environmentally sound technologies;
 - (ii) Ways to accelerate deployment, diffusion and transfer of affordable environmentally sound technologies;
 - (iii) Cooperation on research and development of current, new and innovative technology, including win-win solutions;
 - (iv) The effectiveness of mechanisms and tools for technology cooperation in specific sectors;
 - (e) Enhanced action on the provision of financial resources and investment to support action on mitigation and adaptation and technology cooperation:
 - (i) Improved access to adequate, predictable and sustainable financial resources and financial and technical support, and the provision of new and additional resources, including official and concessional funding for developing country Parties;
 - (ii) Positive incentives for developing country Parties for the enhanced implementation of national mitigation strategies and adaptation action;
 - (iii) Innovative means of funding to assist developing country Parties that are particularly vulnerable to the adverse impacts of climate change in meeting the cost of adaptation;
 - (iv) Means to incentivize the implementation of adaptation actions on the basis of sustainable development policies;
 - (v) Mobilization of public- and private-sector funding and investment, including facilitation of climate-friendly investment choices;
 - (vi) Financial and technical support for capacity-building in the assessment of the costs of adaptation in developing countries, in particular the most vulnerable ones, to aid in determining their financial needs;
 - (f) Enhanced action on capacity-building.
4. Review: further definition of its scope and development of its modalities.
5. Other matters:
- (a) Parties included in Annex I to the Convention undergoing the process of transition to a market economy;

(b) Parties included in Annex I to the Convention whose special circumstances are recognized by the Conference of the Parties.

6. Additional matters.

7. Report on the session.

10. At the same meeting, the Chair of the AWG-LCA further reported that his consultations had resulted in a shared understanding among Parties on how the AWG-LCA should proceed in its work, including: that Parties are working together for the successful closure of the AWG-LCA in order to reach the agreed outcome and that they have a full appreciation of the significant work that has been accomplished under the AWG-LCA since COP 13, held in Bali, Indonesia, and of the important decisions that were reached at COP 16 and COP 17; that there will be no renegotiation of those decisions that have been agreed; that the AWG-LCA has a number of clearly mandated tasks from COP 17 to be completed and will rapidly move to address them; that Parties need to further reflect on the Bali Action Plan, as well as the Cancun Agreements, in order to identify areas in which additional work may be required, with the possibility of having focused discussions on them, as needed; and that the AWG-LCA will seek a balance in the time allocated for the different elements that are to be discussed.

11. Building on this understanding, the AWG-LCA, at the same meeting, agreed to establish a contact group on agenda items 3, 4 and 5, chaired by the Chair of the AWG-LCA, that would launch informal work with a focus on the specific tasks mandated by decision 2/CP.17.⁵ Furthermore, the AWG-LCA agreed that the contact group would work to evaluate progress on the various elements of the agenda and to reach clarity on where additional work was needed.

⁵ Including work under agenda items 3(a), 3(b)(i), 3(b)(ii), 3(b)(iii), 3(b)(vi), 3(b)(v) and 4.

III. Preparation of an agreed comprehensive and balanced outcome to be presented to the Conference of the Parties for adoption at its eighteenth session, to enable the full, effective and sustained implementation of the Convention through long-term cooperative action now, up to and beyond 2012, pursuant to decision 1/CP.13, taking into account decisions adopted by the Conference of the Parties at its sixteenth and seventeenth sessions and recognizing that the work of the Ad Hoc Working Group on Long-term Cooperative Action under the Convention includes both implementation tasks and issues that are still to be concluded

(Agenda item 3)

Review: further definition of its scope and development of its modalities

(Agenda item 4)

Other matters

(Agenda item 5)

12. The AWG-LCA considered these items jointly at its 2nd meeting and at its 3rd meeting, on 24 May. It had before it documents FCCC/AWGLCA/2012/2, FCCC/TP/2012/2, FCCC/AWGLCA/2012/MISC.1 and Add.1 and 2, FCCC/AWGLCA/2012/MISC.2, FCCC/AWGLCA/2012/MISC.3 and Add.1-3, FCCC/AWGLCA/2012/MISC.4 and Add.1, FCCC/AWGLCA/2012/MISC.5, FCCC/AWGLCA/2012/MISC.6 and Add.1 and 2, and FCCC/AWGLCA/2012/MISC.7.

13. As agreed by the AWG-LCA at its 2nd meeting, the substantive work on agenda items 3, 4 and 5 was carried out by the contact group referred to in paragraph 11 above.

14. At the 2nd meeting, statements were made on behalf of business and industry non-governmental organizations (NGOs), environmental NGOs, local government and municipal authorities, and youth NGOs.

15. At the 3rd meeting, the Chair informed delegates that the chairs and co-chairs of the workshops referred to in paragraph 6 above had prepared summary notes on the workshops and that they were available to Parties on the UNFCCC website.⁶

16. At the same meeting, the Chair informed delegates about the oral reports that were presented during the last meeting of the contact group by the facilitators of the informal groups and by himself, as chair of the contact group, to summarize the discussions and progress made on the issues under the respective agenda items, and requested the secretariat to make those oral reports available on the UNFCCC website.⁷

17. Also at the 3rd meeting, the Chair informed delegates that submissions pursuant to the invitations contained in decision 2/CP.17 continue to be welcome. Furthermore, the Chair recalled the open invitation to Parties to provide additional information, views and

⁶ <http://unfccc.int/meetings/ad_hoc_working_groups/lca/items/6050.php>.

⁷ <http://unfccc.int/meetings/bonn_may_2012/session/6646.php>.

proposals on all issues under the Bali Action Plan⁸ and invited those Parties planning to make a submission in this context to focus on concrete textual proposals on issues that were highlighted during the session.

18. At the same meeting, the AWG-LCA requested the secretariat, as part of the work programmes mandated by decision 2/CP.17, paragraphs 79–86, subject to the availability of financial resources, to:

(a) Prepare a technical paper that draws on the information contained in submissions received, the presentations and discussions at the workshops referred to in paragraph 6(d) and (e) above and the discussions at the meetings of the informal group on agenda item 3(b)(v) during the first part of the fifteenth session of the AWG-LCA;

(b) Focus discussions through workshops, where possible.

19. At the same meeting, the Chair thanked the chairs and co-chairs of the in-session workshops, as well as the facilitators who supported the work of the AWG-LCA at the first part of its fifteenth session, for their valuable work.

20. Interventions were made by representatives of 13 Parties, including statements on behalf of the Group of 77 and China, the Umbrella Group, the European Union and its member States, the EIG, the African States, AOSIS, the LDCs, the League of Arab States, five Parties from the Bolivarian Alliance for the Peoples of Our America – Peoples' Trade Treaty, the Coalition for Rainforest Nations, the Group of Mountainous Landlocked Developing Countries and 36 Parties.

IV. Additional matters

(Agenda item 6)

21. The AWG-LCA considered this item at its 2nd meeting. No additional matters were raised.

V. Report on the session

(Agenda item 7)

22. At its 3rd meeting, the AWG-LCA considered and adopted the draft report on the fifteenth session.⁹ At the same meeting, on a proposal by the Chair, the AWG-LCA authorized the Chair to complete the report on the session, with the assistance of the secretariat.

VI. Suspension of the session

23. The AWG-LCA, at its 3rd meeting, agreed to a proposal by the Chair that the fifteenth session be suspended at the end of its 3rd meeting and be resumed at its next meeting, with the same organization of the work to be applied in the second part of the session.

24. At the same meeting, the Chair provided delegates with an update regarding the possible arrangement of an informal additional session of the AWG-LCA before COP 18 and CMP 8.

⁸ FCCC/AWGLCA/2008/3, paragraph 23.

⁹ Adopted as document FCCC/AWGLCA/2012/L.2.

25. The Chair of the AWG-LCA expressed his appreciation to Parties for their support and confidence and declared the fifteenth session of the AWG-LCA suspended.

Annex

Documents before the Ad Hoc Working Group on Long-term Cooperative Action under the Convention at the first part of its fifteenth session

Documents prepared for the session

FCCC/AWGLCA/2012/1	Provisional agenda and annotations. Note by the Executive Secretary
FCCC/AWGLCA/2012/2	Scenario note on the fifteenth session. Note by the Chair
FCCC/AWGLCA/2012/MISC.1 and Add.1 and 2	Additional information relating to quantified economy-wide emission reduction targets contained in document FCCC/SB/2011/INF.1/Rev.1. Submissions from Parties
FCCC/TP/2012/2	Quantified economy-wide emission reduction targets by developed country Parties to the Convention: assumptions, conditions, commonalities and differences in approaches and comparison of the level of emission reduction efforts. Technical paper
FCCC/AWGLCA/2012/MISC.2	Submission of more information by developing country Parties, subject to availability, relating to nationally appropriate mitigation actions, including underlying assumptions and methodologies, sectors and gases covered, global warming potential values used, support needs for implementation of nationally appropriate mitigation actions and estimated mitigation outcomes. Submissions from Parties
FCCC/AWGLCA/2012/MISC.3 and Add.1–3	Views on modalities and procedures for financing results-based actions and considering activities related to decision 1/CP.16, paragraphs 68–70 and 72. Submissions from Parties
FCCC/AWGLCA/2012/MISC.4 and Add.1	Views on a framework for various approaches. Submissions from Parties
FCCC/AWGLCA/2012/MISC.5	Views on a framework for various approaches. Submissions from admitted observer organizations
FCCC/AWGLCA/2012/MISC.6 and Add.1 and 2	Views on the new market-based mechanism. Submissions from Parties

FCCC/AWGLCA/2012/MISC.7	Views on the new market-based mechanism. Submissions from admitted observer organizations
FCCC/AWGLCA/2012/L.1	Provisional agenda
FCCC/AWGLCA/2012/CRP.1	Submission from Ecuador
FCCC/AWGLCA/2012/CRP.2	Submission from Swaziland on behalf of the African Group

Other documents before the session

FCCC/AWGLCA/2010/18	Report of the Ad Hoc Working Group on Long-term Cooperative Action under the Convention on its thirteenth session, held in Cancun from 29 November to 10 December 2010
FCCC/AWGLCA/2011/14	Report of the Ad Hoc Working Group on Long-term Cooperative Action under the Convention on the third and fourth parts of its fourteenth session, held in Panama City from 1 to 7 October 2011, and Durban from 29 November to 10 December 2011
FCCC/AWGLCA/2011/9	Report of the Ad Hoc Working Group on Long-term Cooperative Action under the Convention on the first and second parts of its fourteenth session, held in Bangkok from 5 to 8 April 2011, and Bonn from 7 to 17 June 2011
FCCC/AWGLCA/2011/INF.1	Compilation of information on nationally appropriate mitigation actions to be implemented by Parties not included in Annex I to the Convention. Note by the secretariat
FCCC/SB/2011/INF.1/Rev.1	Compilation of economy-wide emission reduction targets to be implemented by Parties included in Annex I to the Convention. Revised note by the secretariat
FCCC/CP/2011/9 and Add.1	Report of the Conference of the Parties on its seventeenth session, held in Durban from 28 November to 11 December 2011
FCCC/CP/2010/7 and Add.1	Report of the Conference of the Parties on its sixteenth session, held in Cancun from 29 November to 10 December 2010