

6 October 2011

English only

Ad Hoc Working Group on Long-term Cooperative Action under the Convention

Fourteenth session, part three

Panama City, 1–7 October 2011

Agenda item 3.2.2

Nationally appropriate mitigation actions by developing country Parties

Revised submission by Switzerland

1. On 2 October 2011, the secretariat received a revised submission from a Party. The secretariat was requested to issue a conference room paper containing this submission.
2. This submission is attached and reproduced¹ in the language in which it was received and without formal editing. The submission has also been posted on the UNFCCC website.²

¹ This submission has been electronically imported in order to make it available on electronic systems, including the World Wide Web. The secretariat has made every effort to ensure the correct reproduction of the text as submitted.

² <http://unfccc.int/meetings/ad_hoc_working_groups/lca/items/4578.php>.

Submission by Switzerland

2 October 2011

Mitigation Pledges - steps to be taken in Durban

AWG-LCA 3.2.2.

Situation

The current ambition and form of mitigation pledges contained in documents FCCC/AWGLCA/2011/INF.1 is insufficient as an effective regime to combat climate change in three ways:

- First, the current level of ambition does not meet recommendations by science in view of the 2 degrees target;
- Second, the pledges are unclear regarding assumptions, conditions and/or needed support for their implementation. Thus, emission reductions often are unclear as well as any support needed for implementation;
- Third, the pledges currently are unbinding.

This applies to the pledges of both, developed and developing country Parties.

Steps to be taken in Durban

In Durban, we must take a significant step forward on all three issues:

- The ambition gap must be recognized and initially identified in Durban and understanding deepened on options and ways to increase the level of ambition as well as specification of support needed (continued mitigation workshops with focus on these issues).
- Agreement on format for developing country Parties to the aim to clarify their current pledges. The form may be a technical paper which the secretariat will compile on the basis of and as communicated in Parties' submissions. Thereby, the format may differ in structure from the one on developed country Parties' pledges as mitigation action of the former is much more diverse (see below). The format and its structure should be considered in Panama.
- Agreement on the goal of a legally binding mid-term climate regime. To continue work to this aim, a negotiating process must be launched with a view to elaborate (a) legally binding instrument(s) under the Convention. An ad hoc group may be established with a respective mandate (Durban mandate). The AWG-LCA should finish its work as mandated by the Cancun decision. Any remaining unresolved issues should be considered by the SBs. Equally, the AWG-KP should finish its work by Durban allowing for a political decision at COP17 for the continuation of the Kyoto framework and the related commitments;

Format for clarification of mitigation pledges

Clarification of pledges is necessary in order to identify the global level of ambition, any support needed for implementation of mitigation action and best ways to increase ambition. The format to capture the information may be a technical paper. The secretariat should compile and update the formats on the basis of and as communicated in Parties' submissions.

Key questions regarding pledges of developing country Parties:

- Estimated emission reductions from BAU or another baseline in tCO₂e;
- Scope of NAMAs (economy wide / sectoral / subsectoral);
- Type of NAMAs (policies, measures, subsidies' reforms);
- Legal framework of mitigation actions;
- Assumptions regarding use and potential of market mechanisms;
- Underlying assumptions in BAU and reduction projections, including bunker fuels;
- quantified and specified support needed for implementation;

Outcome and deliverables of Durban and beyond - mitigation

This table presents possible objectives, steps and schedule for Durban and beyond till the conclusion of a comprehensive agreement with participation of all Parties.

	MITIGATION PLEDGES - CLARIFICATION AND AMBITION	MITIGATION PLEDGES – FORM
STEP 1: COP16 (2010)	Global long-term goal & anchoring of current pledges of Parties: <ul style="list-style-type: none"> • Recognition of 2-degrees-target • Pledges: mixed unilateral / conditional • Recognition of existing ambition gap 	Decision for a Pledge-Review-System: <ul style="list-style-type: none"> • Note taken of voluntary pledges • Work programme for guidelines for biennial (update) reports, IAR and ICA
STEP 2: COP17 (2011)	Recognition of ambition gap and current understanding thereon: <ul style="list-style-type: none"> • Initial identification of existing ambition gap • Decide on environmental integer rules for future instrument(s) and thereby lay the foundation for higher ambition • Provide format for clarification on conditions of pledges <ul style="list-style-type: none"> ➤ technical paper • Request to Parties to raise their pledges according to science, including those Parties who have not yet submitted any pledges to the UNFCCC 	Operationalisation of Pledge-Review-System: <ul style="list-style-type: none"> • Adoption of guidelines for Review system (biennial, IAR, ICA) • Reference to pledges in .INF document
		Clarification of the outcome of further work on the legal form(s) of the new climate regime: <ul style="list-style-type: none"> • Establishment of an ad hoc group mandated (Durban mandate) to elaborate (a) legally binding instrument(s) for consideration to the COP18/19, including all Parties respecting CBDR in their commitments • Agreement on continuation of the Kyoto Regime and the related commitments
STEP 3: COP18 (2012)	Raise in level of ambition & clarification of global level of ambition / identification of any ambition gap: <ul style="list-style-type: none"> • Clarified pledges: unilateral vs. conditional • Raise the level of ambition • Identify any remaining ambition gap 	Decision on the form of the new climate regime: <ul style="list-style-type: none"> • Stocktaking in the process of the ad hoc group on the Durban mandate and further guidance to the ad hoc group for its continued work • Continued commitments under the Kyoto Protocol
STEP 4: 2015	Raise the level of ambition based on review: <ul style="list-style-type: none"> • Strengthen the long-term goal based on the review • Raise the level of ambition accordingly 	Operationalisation of the new climate regime

Draft Decision 1/CP.17 - elements on mitigation (3.2.2.)

The Conference of the Parties

Enhanced action on mitigation: Nationally appropriate mitigation actions by developing country Parties (3.2.2.)

Recognizing that developing country Parties are already contributing and will contribute to a global mitigation effort in accordance with the principles and provisions of the Convention, and could enhance their mitigation actions, depending on the provision of finance, technology and capacity-building support, provided by developed country Parties;

Reaffirming that social and economic development and poverty eradication are the first and overriding priorities of developing country Parties, and that the share of global emissions originating in developing countries will grow to meet their social and development needs;

Pledges

Recalling the nationally appropriate mitigation actions that will be implemented by developing country Parties in the context of sustainable development, supported and enabled by technology, financing and capacity building, as communicated by them and contained in the document FCCC/AWGLCA/2011/INF.1;

Requests the secretariat to update the document FCCC/AWGLCA/2011/INF.1 on the basis of Parties' submissions;

Ambition - clarification of pledges

Recognizes that there is an ambition gap of [*identification of ambition gap*] between the global aggregate reduction of anthropogenic emissions of carbon dioxide and other greenhouse gases not controlled by the Montreal Protocol and the recommendations of the Fourth Assessment Report of the Intergovernmental Panel on Climate Change in view to limit global temperature increase below 2 degrees Celsius;

Urges Parties who have not yet communicated nationally appropriate mitigation actions to do so according to their responsibilities and respective capabilities, to the secretariat by XXX or as soon as possible;

Urges developing country Parties to increase the ambition of their NAMAs, with a view to reducing their aggregate anthropogenic emissions of carbon dioxide and other greenhouse gases not controlled by the Montreal Protocol to a level consistent with that recommended by the Fourth Assessment Report of the Intergovernmental Panel on Climate Change;

Requests / Urges developing country Parties to clarify their nationally appropriate mitigation actions regarding estimated emission reductions from BAU or another baseline in tCO₂e, scope (economy wide / sectoral / sub-sectoral), type (policies, measures, subsidies' reforms), the legal framework of the NAMAs, assumptions regarding use and potential of market mechanisms, underlying assumptions in BAU and emission reduction projections, including bunker fuels, and quantified and specified support needed for implementation of these actions, and submit the information to the secretariat for compilation in the format of a technical paper by XXX or as soon as possible;

Requests the secretariat to compile and update the information received from Parties as submitted in a technical paper;

Workshops

Requests the secretariat to organize further workshops to deepen understanding on the mitigation actions submitted, regarding their diversity, support needed for their implementation and estimated emission reductions, on mitigation potential and corresponding needs for support, and to provide a summary of the findings at each session of the AWG-LCA and AWG-KP and to the eighteenth Conference of the Parties;

[Registry]

[Accounting]

[MRV]

[LCDS]