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UNITED NATIONS FRAMEWORK CONVENTION ON CLIMATE CHANGE

**AD HOC WORKING GROUP ON FURTHER COMMITMENTS  
FOR ANNEX I PARTIES UNDER THE KYOTO PROTOCOL**

**Sixth session**

**Accra, 21–27 August 2008, and Poznan, 1–10 December 2008**

**Item 8 of the agenda**

**Work programme for 2009**

**Views on further activities to be undertaken during 2009, in accordance with  
the work programme of the Ad Hoc Working Group on Further  
Commitments for Annex I Parties under the Kyoto Protocol**

**Submission from a Party**

**Addendum**

1. In addition to the one submission contained in document FCCC/KP/AWG/2008/MISC.6, one further submission has been received.
2. In accordance with the procedure for miscellaneous documents, this submission is attached and reproduced\* in the language in which it was received and without formal editing.

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**FCCC/KP/AWG/2008/MISC.6/Add.1**

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## SUBMISSION FROM JAPAN

### **Japan's Submission on Work Programme of the AWG-KP for 2009**

The Japanese Government submits its view on the work programme for 2009 in accordance with paragraph 21 (d) (ii) of document FCCC/KP/AWG/2007/5 and with consideration of paragraph 22 of the same document.

#### **1. Basic concept**

- In order to build an effective post-2012 international framework in which all major economies will participate in a responsible manner, it is important that works in the Ad Hoc Working Group on Further Commitments for Annex I Parties under the Kyoto Protocol (AWG-KP) and the Ad Hoc Working Group on Long-term Cooperative Action under the Convention (AWG-LCA) will complement each other and their results should be put together to create the whole structure of the international framework beyond 2012. To this end, works of the two AWGs should proceed comprehensively and with consistency, including considerations of issues which are concerned in both AWGs.
- Issues to be considered in the AWG-KP in accordance with the work programme adopted at its second session in Nairobi (further commitments by Annex I Parties and means to achieve mitigation objectives) affect “commitments or actions by all developed country Parties, while ensuring comparability of efforts among them” and “actions by developing countries.” Therefore, they should be dealt with properly in the AWG-LCA as part of the post-2012 international framework, and results of discussions in both AWGs need to be shared by each other.
- As for the schedule, considering that negotiations in the AWG-LCA will be more intensive next year, the two AWGs should coordinate processes of consideration of each other and results of consideration in both AWGs should be reflected adequately in the whole structure of the post-2012 international framework. In this regard, the AWG-KP should, for instance, advance consideration of rules and methodologies for target settings of reduction and take forward discussion on commitments of Annex I Parties in the AWG-LCA.
- From the above standpoint, the 2009 work programme of the AWG-KP should be consistent with that of the AWG-LCA. In order to ensure this consistency, it is one of the ideas that the work programme of the AWG-KP for 2009 will be discussed in Poznan in a joint contact group with the AWG-LCA.

#### **2. Sharing of issues of the two AWG**

- Issues discussed in the AWG-KP need to be concluded after they are considered and shared in the AWG-LCA as well. At the same time, it is important to avoid duplication of works of the two AWGs and consider efficiently.
- Therefore, issues to be considered in the AWG-KP should be classified into two according to their substance.
  - (1) Issues which need to be considered in both AWGs simultaneously with establishing a forum for joint discussion
  - (2) Issues which will be discussed in the AWG-KP intensively and will be timely forwarded to the AWG-LCA for consideration after points of arguments are fully materialized
- Issues which fall under (1) above are as follows:

- Sectoral approaches: Sectoral approaches are useful tools for setting fair and comparable quantified national targets of developed countries, including Annex I Parties. They also promote transfer of technologies and practices from developed to developing countries which will lead to global emission reductions. Major developing countries can use efficiency indicators in major sectors as targets for mitigation actions which are measurable, reportable and verifiable.
- Flexible mechanisms: Flexible mechanisms, in particular improvements of CDM and consideration of sectoral crediting mechanisms, are relevant to nationally appropriate mitigation actions by developing countries.
- Range of emission reduction objectives of Annex I Parties: Range of emission reduction objectives of Annex I Parties should be considered for achieving long-term targets of global GHG reductions and peaking-out of emissions as well as ensuring comparability among Annex I Parties and other developed countries.
- Coverage of GHGs: Broadening the coverage of GHGs affects not only current Annex I Parties and it could lead to amendment of the Convention as well as the Kyoto Protocol.
- Legal issues: As legal issues mentioned in paragraph 22 (b) of document FCCC/KP/AWG/2007/5 are interrelated with discussions on the post-2012 international framework, they should be considered in a joint meeting of the two AWGs and an expert group under the joint meeting should be established.

### **3. Schedule and procedure of works of the AWG-KP**

- To get conclusions on further commitments by Annex I Parties, it is first necessary to establish means and methodologies for emission reductions.
- Therefore, in the first part of 2009, intensive discussions on means and methodologies should be done. At the same time, discussions on legal issues regarding means and methodologies will be launched.
- Discussions on mitigation potentials, ranges and further commitments by Annex I Parties will be reverted to in the second part of 2009 based on progress of consideration of means and methodologies.
- In considering these issues, it is necessary to share issues with the AWG-LCA, and iterative approaches should continue to be used.
- Relevant information and results of works by other organizations and fora (including initiatives by governments, international organizations, researchers, industry) should be taken into account as much as possible for inputs for consideration in the AWG-KP in order to promote discussions.
- Based on results from the AWG-KP and AWG-LCA altogether, we will work towards agreement of the whole structure of the post-2012 international framework in 2009.
- In considering means and methodologies for emission reductions, inputs from workshops outside the UNFCCC processes, for example, that are organized by relevant countries or international organizations should be taken into account. Japan is planning to organize a workshop on methodologies of sectoral approaches before the session in Bonn in March, which could be useful inputs for both the AWG-KP and AWG-LCA.