

DRAFT TEXT

on

ADP 2-3 agenda item 3 Implementation of all the elements of decision 1/CP.17

Version 4 of 22 November 2013 at 05:45 hrs

Draft decision proposed by the Co-Chairs

Expressing serious concern that the warming of the climate system is unequivocal and since the 1950s, many of the observed changes are unprecedented over decades to millennia, as indicated by the findings contained in the contribution of Working Group I to the Fifth Assessment Report of the Intergovernmental Panel on Climate Change,

Warning that climate change represents an urgent and potentially irreversible threat to human societies and the planet, that continued emissions of greenhouse gases will cause further warming and changes in all components of the climate system and that limiting climate change will require substantial and sustained reductions of greenhouse gas emissions,

Underlining the significant gap between the aggregate effect of Parties' mitigation pledges in terms of global annual emissions of greenhouse gases by 2020 and aggregate emission pathways consistent with having a likely chance of holding the increase in global average temperature below 2 °C or 1.5 °C above pre-industrial levels,

Affirming that fulfilling the ultimate objective of the Convention will require strengthening the multilateral, rules-based regime and the urgent and sustained implementation of existing commitments under the Convention,

Urging all Parties to the Kyoto Protocol to ratify and implement the Doha Amendment to the Kyoto Protocol as a matter of urgency,

Emphasizing that enhanced action and international cooperation on adaptation is urgently required to enable and support the implementation of adaptation actions aimed at reducing vulnerability and building resilience in developing country Parties, taking into account the urgent and immediate needs of those developing countries that are particularly vulnerable,

Mindful of its decision that the Ad Hoc Working Group on the Durban Platform for Enhanced Action will consider elements for a draft negotiating text no later than at its session to be held in conjunction with the twentieth session of the Conference of the Parties (December 2014) with a view to making available a negotiating text before May 2015,

Reiterating that the work of the Ad Hoc Working Group on the Durban Platform for Enhanced Action shall be guided by the principles of the Convention,

Noting decision -/CP.19 (work programme on long-term finance),¹

Recalling decisions 1/CP.17, 2/CP.18 and 1/CMP.8,

1. *Requests* the Ad Hoc Working Group on the Durban Platform for Enhanced Action to accelerate its development of a protocol, another legal instrument or an agreed outcome with legal force under the Convention applicable to all Parties in the context of decision 1/CP.17, paragraphs 2–6, and its conduct of the workplan on enhancing mitigation ambition to identify and to explore options for a range of actions that can close the ambition gap with a view to ensuring the highest possible mitigation efforts by all Parties in the context of decision 1/CP.17, paragraphs 7 and 8;

¹ Draft decision proposed for adoption under agenda item 11(a) of the Conference of the Parties.

2. *Decides*, in the context of its determination to adopt a protocol, another legal instrument or an agreed outcome with legal force under the Convention applicable to all Parties at its twenty-first session (December 2015) and for it to come into effect and be implemented from 2020:

(a) To request the Ad Hoc Working Group on the Durban Platform for Enhanced Action to further elaborate, beginning at its first session in 2014, elements for a draft negotiating text, taking into consideration its work, including, inter alia, on mitigation, adaptation, finance, technology development and transfer, capacity-building and transparency of action and support;

(b) To invite all Parties to initiate or intensify domestic preparations for their intended nationally determined commitments towards achieving the ultimate objective of the Convention and to communicate them well in advance of the twenty-first session of the Conference of the Parties in a manner that facilitates the clarity, transparency and understanding of the intended commitments;

(c) To request the Ad Hoc Working Group on the Durban Platform for Enhanced Action to identify, by the twentieth session of the Conference of the Parties, the information for Parties to consider in determining their commitments referred to in paragraph 2(b) above;

3. *Resolves* to accelerate the full implementation of the decisions constituting the agreed outcome pursuant to decision 1/CP.13 (Bali Action Plan),² in particular in relation to the provision of means of implementation for developing country Parties, recognizing that such implementation will enhance ambition in the 2014–2020 period;

4. *Also resolves* to enhance ambition in the 2014–2020 period in order to ensure the highest possible mitigation efforts under the Convention by all Parties by:

(a) Urging each Party that has not yet communicated a quantified economy-wide emission reduction target or nationally appropriate mitigation action, as applicable, to do so;

(b) Urging each developed country Party to implement without delay its quantified economy-wide emission reduction target under the Convention and, if it is also a Party to the Kyoto Protocol, its quantified emission limitation or reduction commitment for the second commitment period of the Kyoto Protocol, if applicable;

(c) Urging each developed country Party to revisit its quantified economy-wide emission reduction target under the Convention and, if it is also a Party to the Kyoto Protocol, its quantified emission limitation or reduction commitment for the second commitment period of the Kyoto Protocol, if applicable, in accordance with decision 1/CMP.8, paragraphs 7–11;

(d) Encouraging each developed country Party to periodically evaluate the continuing application of any conditions associated with its quantified economy-wide emission reduction target, with a view to adjusting, resolving or removing such conditions;

(e) Inviting developed country Parties to increase technology, finance and capacity-building support to enable increased mitigation ambition by developing country Parties;

² Decisions 1/CP.18 (Agreed Outcome pursuant to the Bali Action Plan), 2 /CP.17 (Outcome of the Ad Hoc Working Group on Long-term Cooperative Action under the Convention), 1/CP.16 (Cancun Agreements) and other relevant decisions.

(f) Encouraging each developing country Party that has communicated its nationally appropriate mitigation action to implement it and, where appropriate, consider further action, recognizing that nationally appropriate mitigation actions will be taken in the context of sustainable development, supported and enabled by technology, finance and capacity-building;

5. *Decides* to accelerate activities under the workplan on enhancing mitigation ambition in accordance with decision 1/CP.17, paragraphs 7 and 8, by:

(a) Intensifying, as from 2014, the technical examination of opportunities for actions with high mitigation potential, including those with adaptation and sustainable development co-benefits, with a focus on the implementation of policies, practices and technologies that are substantial, scalable and replicable, with a view to promoting voluntary cooperation on concrete actions in relation to identified mitigation opportunities in accordance with nationally defined development priorities;

(b) Facilitating the sharing among Parties of experiences and best practices of cities and subnational authorities in identifying and implementing opportunities to mitigate greenhouse gas emissions and adapt to the adverse impacts of climate change, with a view to promoting the exchange of information and voluntary cooperation;

(c) Inviting Parties to promote the voluntary cancellation of certified emission reductions, without double counting, as a means of closing the pre-2020 ambition gap;

(d) Considering further activities to be undertaken under that workplan at the twentieth session of the Conference of the Parties;

6. *Notes* the convening of the climate summit on 23 September 2014 by the United Nations Secretary-General aimed at mobilizing action and ambition in relation to climate change;

7. *Calls* upon Parties to intensify their high-level engagement on the Durban Platform for Enhanced Action through an in-session high-level ministerial dialogue to be held in conjunction with the fortieth sessions of the subsidiary bodies (June 2014) and another such dialogue to be held in conjunction with the twentieth session of the Conference of the Parties (December 2014).

Draft conclusions proposed by the Co-Chairs

1. The Ad Hoc Working Group on the Durban Platform for Enhanced Action (ADP) expressed its appreciation for the inputs made by Parties and admitted observer organizations.
2. The ADP recalled its invitation to Parties and admitted observer organizations to provide information, views and proposals on the work of the ADP before each session³ and invited Parties and admitted observer organizations to provide further information, views and proposals on the work of the ADP before each session, including on the non-exhaustive list of areas for further reflection contained in the annex.
3. The ADP invited Parties and admitted observer organizations to submit to the secretariat, by 30 March 2014 and regularly thereafter, information on the opportunities referred to in decision -/CP.19,⁴ paragraph 5(a), including their mitigation benefits, costs, co-benefits and barriers to their implementation and strategies to overcome those barriers, including finance, technology and capacity-building support for mitigation action in developing country Parties.
4. The ADP requested the secretariat to conduct the following activities in order to implement decision -/CP.19⁵:
 - (a) Under the guidance of the Co-Chairs of the ADP, organize in-session workshops, as appropriate;
 - (b) In relation to paragraph 4 of that decision, enhance the visibility on the UNFCCC website of quantified economy-wide emission reduction targets, quantified emission limitation and reduction commitments and nationally appropriate mitigation actions;
 - (c) In relation to paragraph 5(a) of that decision:
 - (i) Organize, under the guidance of the Co-Chairs of the ADP, technical expert meetings at the sessions of the ADP in 2014 to share policies, practices and technologies and address the necessary finance, technology and capacity-building, with a special focus on actions with high mitigation potential, including those identified in the technical paper “Updated compilation of information on mitigation benefits of actions, initiatives and options to enhance mitigation ambition”,⁶ with the participation of Parties, cities and other subnational authorities, civil society and the private sector;
 - (ii) Prepare regular updates to the technical paper referred to in paragraph 4(c)(i) above, including information on actions with high mitigation potential, drawing on the information provided in the submissions referred to in paragraph 3 above and the information provided at the expert meetings referred to in paragraph 4(c)(i) above, to be made available in advance of the sessions of the ADP to be held in conjunction with the fortieth sessions of the subsidiary bodies (June 2014) and the twentieth session of the Conference of the Parties (COP) (December 2014);
 - (iii) Enhance the visibility on the UNFCCC website of action taken or being undertaken by public and private entities in areas of high mitigation potential, including those with adaptation and sustainable development co-benefits;

³ FCCC/ADP/2012/3, paragraph 22.

⁴ Draft decision proposed for adoption under agenda item 4 of the Conference of the Parties.

⁵ Draft decision proposed for adoption under agenda item 4 of the Conference of the Parties.

⁶ FCCC/TP/2013/8 and Add. 1 and 2.

(d) In relation to paragraph 5(b) of that decision, convene, during the session of the ADP to be held in conjunction with the fortieth sessions of the subsidiary bodies, a forum to help share among Parties the experiences and best practices of cities and subnational authorities in relation to adaptation and mitigation.

5. The ADP welcomed the draft conclusions of the Subsidiary Body for Scientific and Technological Advice and the Subsidiary Body for Implementation on the 2013–2015 review.⁷

6. The ADP recalled its conclusions at the first and second parts of its second session,⁸ in which it agreed on the need to hold at least one session in 2014 in addition to its sessions to be held in conjunction with the fortieth sessions of the subsidiary bodies and the twentieth session of the COP, and noted that it will hold its first additional session in Bonn, Germany, from 10 to 14 March 2014.

7. The ADP agreed to decide, at its first additional session, whether to hold a second additional session in 2014 in the second half of the year. It requested the secretariat to secure a suitable venue for that session, acknowledging that any such booking may result in cancellation fees.

8. The ADP took note of the estimated budgetary implications of the activities to be undertaken by the secretariat as referred to in paragraphs 2 to 7 above.

9. The ADP requested that the actions of the secretariat called for in these conclusions be undertaken subject to the availability of financial resources, and it urged Parties in a position to do so to contribute the required resources.

10. The ADP recommended a draft decision on this matter for consideration and adoption at COP 19 (for the text of the decision, see FCCC/ADP/2013/L.X/Add.1).

⁷ FCCC/SB/2013/L.1.

⁸ FCCC/ADP/2013/2.

Annex

Non-exhaustive list of areas for further reflection

The following is a non-exhaustive list of areas for further reflection. The list is not in any particular order. It is a work in progress and therefore neither precludes the identification and consideration of additional areas, nor prejudices the content of a protocol, another legal instrument or an agreed outcome with legal force to be adopted.

- Institutional arrangements: ways of building on and strengthening them;
- Differentiation: ways of reflecting;
- Commitments: ways of characterizing them, including parameters;
- Mitigation: ways of putting forward intended nationally determined commitments and of considering ambition, equity and fairness, informed by science; means of implementation;
- Adaptation: exploring a global goal; ways of strengthening the implementation of national adaptation plans; linking national and global efforts;
- Finance: ways of enhancing mobilization, scaling up, predictability and delivery of climate finance;
- Technology: ways of addressing barriers and enabling environments; facilitating access to and the deployment of technology; promoting innovation, delivery and education;
- Capacity-building: exploring institutional arrangements, country ownership and development priorities;
- Transparency: ways of enhancing the measurement, reporting and verification of actions and support; developing accounting rules;
- Compliance and periodic review: the exploration thereof.