

Inputs to Spin-off group on preamble, Article 2 on purpose and Article 2bis on general and related decision paragraphs

Note: *This document responds to the mandates given at the meeting of the spin-off group held on Wednesday 21 October 2015 and contains streamlining proposals for the preambular provisions produced by the co-facilitators and the outcome of Party-led consultations on Articles 2 and 2bis. This document does NOT replace the output of the last spin-off group which remains on the table. The co-facilitators would encourage Parties to consider this document as an aid to the process of finding the necessary compromises to come to an outcome acceptable to all.*

Possible preambular paragraphs of the draft Agreement

[The Parties to this Agreement,

Pp1 *Being* Parties to the United Nations Framework Convention on Climate Change, hereinafter referred to as “the Convention”,

Pp2 *In [furtherance][pursuit]* of the objective, principles and provisions of the Convention as set out in [Articles 2, 3 and 4], [including the principles of equity and common but differentiated responsibilities,[and respective capabilities in light of different national circumstances,]]

Pp3 *Recalling* decisions 1/CP.17, 2/CP.18, 1/CP.19, and 1/CP.20,

Pp4 *Welcoming* the outcome of the “Transforming our world: the 2030 Agenda for Sustainable Development,” in particular its goal 13,

Pp7 *Taking account* of the urgent and immediate needs of those developing countries that are particularly vulnerable to the adverse effects of climate change as referred to in Article 4.8 and 4.9 of the Convention,

Pp5 [*Recognizing* the intrinsic relationship between climate change, poverty eradication and sustainable development and *reaffirming* that the response to climate change should be coordinated with social and economic development [in an integrated manner]with a view to avoiding adverse impacts [of response measures on the latter], taking into full account the legitimate priority [needs] of developing countries and their rights to equitable access to sustainable development for the achievement of sustained economic growth and the eradication of poverty,] [*recognizing* the importance of promoting social and economic development in harmony with nature as the fundamental requirement to address climate change, [and *recognizing* that sustainable lifestyles and sustainable patterns of consumption and production play an important role in addressing climate change, [with the lead of developed countries]]],

Pp6 *Emphasizing* the need for [universal and]sustained action by all to respond to the urgent threat of climate change based on the best available [and universally recognized] scientific knowledge including, inter alia, the assessment reports of the Intergovernmental Panel on Climate Change[, and inputs and resources from Parties],

Pp8 *Noting* that the largest share of historical global emissions of greenhouse gases has originated in developed countries, that per capita emissions in developing countries are still relatively low and that the share of global emissions originating in developing countries will grow to meet their social and development needs,

Pp12 *Emphasizing* the importance of respecting and taking into account [, subject to jurisdiction] [right to development,] human rights, gender equality [and womens’ empowerment], [the rights of indigenous peoples,][local communities,] intergenerational concerns, and the needs of particularly vulnerable groups, including women, children and persons with disabilities, when taking action to address climate change, as well as of aligning actions with the goal of promoting food security, restoration of degraded lands, health, and ecosystem integrity, participation in environmental decision-making by civil society and individuals, and a just transition of the workforce and creation of decent work and quality jobs in accordance with nationally defined development priorities and strategies [towards environmentally sustainable economies for all],

Pp9 [*Recognizing* the importance and special characteristics of land use, including forests, in relation to, inter alia, food security, diverse land management systems, removals as well as emissions, multiple sustainability objectives, disturbance, permanence, legacy and non-anthropogenic effects,]

Pp10 [*Recognizing* the fundamental priority of the international community in the eradication of hunger and safeguarding food security,]

Pp11 *Reaffirming* the crucial importance of education, training, public awareness, public participation, public access to information and international cooperation on these matters for promoting changes in lifestyles, attitudes and behavior needed [to foster low-emission and climate-resilient development] and to mobilize public support for climate policies and action, and *recognizing* the important role that subnational and local authorities, as well as non-state actors, play in addressing climate change,

Have agreed as follows:

Possible preambular paragraph for the draft Decision

[*The Conference of the Parties,*

Pp1 *Recalling* decision 1/CP.17 on the establishment of the Ad Hoc Working Group on the Durban Platform for Enhanced Action,

Pp2 *Also recalling* decisions 2/CP.18, 1/CP.19, and 1/CP.20,

Pp3 *Recognizing* the outcomes of the 2013–2015 Review[, including the Report] of the SED, which recognizes that “significant climate impacts are already occurring at the current level of global warming and additional magnitudes of warming will only increase the risk of severe, pervasive and irreversible impacts”,

Pp5 *Also welcoming* the outcome of the Addis Ababa Action Agenda of the Third International Conference on Financing for Development,

Pp6 *Recognizing* that climate change represents an urgent and potentially irreversible threat to human societies and the planet and thus requires the widest possible cooperation by all countries and their participation in an effective and appropriate international response, with a view to accelerating the reduction of global greenhouse gas emissions and *recognizing* that deep cuts in global emissions will be required to achieve the ultimate objective of the Convention and emphasizing the need for urgency to address climate change,

Pp7 *Reaffirming* the critical role played by sinks and reservoirs of greenhouse gases through mitigation and adaptation actions, including REDD-plus, [and the Joint Mitigation and Adaptation Mechanism] to achieve the stabilization of greenhouse gas concentrations in the atmosphere at a level that would prevent dangerous anthropogenic interference with the climate system,

Pp9 *Recognizing* that Parties should take action to address climate change in accordance with evolving economic and emissions trends, which will continue to evolve post-2020,

Pp10 [*Acknowledging* that putting a price on carbon is an important approach for cost-effectiveness of the cuts in global greenhouse gas emissions.]

ARTICLE 2 - PURPOSE

1. The purpose of this Agreement is to implement the Convention and to achieve its objective as stated in its Article 2. In order to strengthen and support the global response to the urgent threat of climate change, Parties agree to take urgent action and enhance cooperation so as to:
 - a. hold the increase in the global average temperature [below 2 °C][below 1.5 °C][well below 2 °C][below 2 °C or 1.5 °C] [below 1.5 °C or 2 °C][as far below 2°C as possible] above pre-industrial levels by ensuring deep cuts in global greenhouse gas [net] emissions.
 - b. pursue a transformation towards sustainable development, to foster societies that are resilient to climate change and economies that are low in greenhouse gas emissions and to ensure that food production and distribution are not threatened.
 - c. increase their ability to adapt to the adverse impacts of climate change and to effectively respond to the impacts of the implementation of response measures and loss and damage.
2. [This Agreement shall be implemented on the basis of equity and science, in [full] accordance with the principles of equity and common but differentiated responsibilities and respective capabilities[, in light of national circumstances] [the principles and provisions of the Convention], while ensuring the integrity and resilience of natural ecosystems, and the respect, protection, promotion and fulfillment of human rights for all, including the right to health and sustainable development, and to ensure gender equality and the full and equal participation of women.]

Article 2bis - GENERAL¹

1. All Parties shall regularly prepare, communicate and implement ~~their~~ [intended] nationally determined contributions towards achieving the [purposes of this Agreement as set out in Article 2 above] ~~objective of the Convention as set out in its Article 2~~, in accordance with Article 4 of the Convention.
2. Each Party's [intended] nationally determined contribution will represent a progression in light of Parties' differentiated responsibilities and commitments under the Convention.
3. The extent to which developing country Parties will effectively implement this Agreement will depend on the effective implementation by developed country Parties of their commitments on provision of finance, technology development and transfer and capacity-building.
4. Successive [intended] nationally determined contribution will be communicated before the expiry of the previous [intended] nationally determined contribution by that Party.

¹ *OPTIONS: (1) no Article 2bis; (2) consider it in the context of language to be agreed at Articles 3, 4, 6 and in connection with Article 10.*